

The fully-automatic Sentinel-1 Global Flood Monitoring service: Scientific challenges and future directions

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Abstract

One of the critical factors in operational satellite-based flood monitoring efforts is the time it takes from the acquisition of the satellite image to the delivery of the flood maps to users. Any human involvement, such as coordinating satellite acquisitions or manually interpreting images, can delay this process. To avoid such delays, a fundamentally new approach was adopted for the Sentinel-1 based Global Flood Monitoring (GFM) service: All Synthetic Aperture Radar (SAR) images acquired by the Sentinel-1 satellites in VV polarisation over land are processed entirely automatically, enabling flood maps to be delivered within eight hours of acquisition. The flood maps, along with a novel flood likelihood layer, are generated using ensemble approaches that integrate three complementary flood mapping algorithms along with reference water maps to distinguish flooded areas from permanent and seasonal water bodies. A notable feature of the service is its capability not only to

depict flood-pixels evident in the Sentinel-1 images but also to provide contextual information that identifies areas where flood mapping is not feasible or problematic due to land cover and environmental conditions. These advancements were made possible through the use of a global 20 m backscatter datacube, which has enabled the characterisation of the backscatter behaviour for approximately 379 billion land surface pixels and deriving the reference water maps and a global flood archive. The GFM service was launched in 2021 as a new component of the Copernicus Emergency Management Service (CEMS) and has quickly garnered attention from users worldwide. In this review, we offer the first comprehensive overview of the scientific accomplishments and challenges faced during the first three years of operations. This analysis discloses discrepancies between the current service capabilities and the requirements of operational users, and provides directions for future research and service improvements, anticipating the increasing availability of systematic SAR data coverage from ROSE-L and other future SAR missions.

Keywords: Flood monitoring, Inland water, Sentinel-1, SAR, Datacube, Copernicus

1. Introduction

1.1. Satellite-based flood monitoring

Significant efforts have been made over the past years to improve flood risk management. European and global policy frameworks such as the Floods Directive of the European Union and the Sendai Framework for Disaster Risk Reduction have enabled the strengthening of prevention, preparedness, and response to floods. While this has resulted in a decrease in flood fatalities and economic losses for Europe (Paprotny et al., 2018), this is not true for other regions of the world. In addition, the increase in weather and climate related extremes thwarts the achievements in flood risk management. According to the Intergovernmental Panel on Climate Change (IPCC), human-caused climate change is already affecting many weather and climate extremes including floods in every region across the globe (Calvin et al., 2023). The recent large-scale floods in central Europe in mid-September 2024, which were caused by record-breaking rainfall over a period of four days, have demonstrated again the increasing challenges that civil protection and emergency responders are facing in order to reduce the impacts of floods on our society and economy (Kimutai et al., 2024).

19 With the increasing availability of satellite imagery, particularly through
20 Europe’s Earth observation programme Copernicus, satellite-based flood mon-
21 itoring has become a crucial tool for flood response. It offers a rapid and
22 efficient overview of flood situations, especially for large-scale flood events.
23 As part of the Copernicus Emergency Management Service (CEMS), satellite
24 imagery is routinely used to generate flood maps within hours or days, follow-
25 ing activation by authorised users from European Member States and other
26 countries participating in the European Civil Protection Mechanism (Denis
27 et al., 2016). The on-demand CEMS Rapid Mapping service operates 24/7,
28 providing geospatial information on the impact of selected disasters world-
29 wide using both optical and radar satellite images (Ajmar et al., 2017). In
30 this paper, we present CEMS’s new Global Flood Monitoring (GFM) compo-
31 nent, which provides in near real-time, continuously, and fully automatically,
32 flood maps together with contextual auxiliary layers.

33 *1.2. Systematic observation capabilities of Sentinel-1*

34 The potential of SAR sensors for flood mapping has been recognised since
35 the inception of spaceborne SAR missions in the second half of the 20th cen-
36 tury. Following the launch of Seasat in 1978, the first civil satellite equipped
37 with an L-band SAR sensor, researchers started exploring the data for flood
38 mapping and water resources evaluation (Imhoff et al., 1987). SAR technol-
39 ogy is particularly effective in detecting surface water features under cloudy
40 conditions, thanks to its ability to penetrate the atmosphere at microwave
41 frequencies and the contrasting return signals from smooth water surfaces
42 compared to rough terrain (Lewis, 1998). This capability allows SAR to
43 overcome the limitations posed by cloud cover, which often obscures visibil-
44 ity for optical satellite systems, particularly during the initial phases of a
45 flood. Consequently, Imhoff et al. (1987) predicted that SAR would become
46 a powerful tool for measuring and monitoring flood progression as satellite-
47 acquired SAR imagery becomes available worldwide in the 1990s.

48 This prediction turned out to be only partially true. While the first gen-
49 eration of SAR satellites launched in the 1990s, including ERS-1 and ERS-2
50 from Europe, JERS-1 from Japan, and Radarsat from Canada, enabled nu-
51 merous scientific studies that investigated algorithms for extracting flood
52 extent (Oberstadler et al., 1997; Wang, 2004), their impact on real-world
53 flood monitoring efforts was limited. The problem was not the quality of the
54 data, which was excellent for a first-generation technology (Meadows et al.,

55 2001), but rather data availability. Essentially, due to the lack of frequent ob-
56 servations, one had to be "fortunate" to obtain a high-resolution SAR image
57 of a flood (Kiage et al., 2005). This had technical and organisational rea-
58 sons. The main technical constraints stem from fixed satellite orbits and the
59 high energy demand of high-resolution SAR imaging modes. Space agencies
60 tried to mitigate these restrictions by developing SAR instruments with mul-
61 tiple imaging modes that enable the acquisition of SAR images with varying
62 spatial extents, resolutions, and incidence angles (Raney et al., 1991). Con-
63 sequently, users had to select and request appropriate SAR images several
64 days in advance of acquisitions, which is very problematic, particularly for
65 flood mapping applications.

66 Improving data availability during flood situations can be accomplished
67 through various strategies. The most straightforward solution is to gather
68 data from as many SAR (and optical) satellites as possible (Voigt et al.,
69 2007), a concept supported by the International Charter on Space and Major
70 Disasters. This strategy is gaining momentum with the deployment of large
71 fleets of small, programmable SAR satellites, as seen with new commercial
72 SAR data providers (Ignatenko et al., 2024). A crucial component for the
73 success of this strategy is to have advance knowledge of the locations requiring
74 data collection. This can be facilitated by leveraging hydrological model
75 predictions (Boni et al., 2016; Wania et al., 2021) and monitoring social
76 media posts (Rossi et al., 2018). An alternative strategy is to develop SAR
77 missions that provide frequent high-resolution coverage without the need for
78 programming-specific image acquisitions. This was the road chosen for the
79 Sentinel-1 mission. Instead of offering many different imaging modes like
80 its predecessors, Sentinel-1 was developed to operate in a limited number
81 of pre-programmed, conflict-free modes, allowing for high-resolution imaging
82 of the Earth's surface with extended swath width and duty cycles (Torres
83 et al., 2012). Additionally, from the outset, Sentinel-1 acquisitions have
84 been scheduled according to a stable and predefined observation scenario,
85 with sufficient resource margin to flexibly handle emergency requests (Potin
86 et al., 2012). The duty cycle, which determines the sensor's effective ground
87 coverage per orbit revolution, is probably one of the most overlooked SAR
88 mission characteristics. With a duty cycle of 28 min and a swath width of up
89 to 250 km, even a single Sentinel-1 satellite achieves a daily global coverage
90 unmatched by any of its predecessors or small SAR satellite swarms. For
91 the Sentinel-1 Next Generation, the duty cycle will be further extended to
92 approximately 38 min and the swath width to 400 km (Torres et al., 2024).

93 Sentinel-1 was developed as a constellation of two SAR satellites flying
94 in a near-polar sun-synchronous orbit with a 12-day repeat cycle (i.e. the
95 time between two successive identical orbits). Together, the two satellites
96 achieve a combined orbit repeat cycle of 6 days. The first two satellites,
97 Sentinel-1A and Sentinel-1B, were launched in April 2014 and April 2016, re-
98 spectively. Unfortunately, Sentinel-1B failed prematurely in December 2021.
99 Sentinel-1C was launched in December 2024 and Sentinel-1D will follow in
100 2025. The principle Sentinel-1 acquisition mode over land is the Interfero-
101 metric Wide (IW) swath mode, which captures three sub-swaths using an
102 advanced ScanSAR technique introduced by De Zan and Monti Guarnieri
103 (2006). This results in 250 km wide images with a spatial resolution of ap-
104 proximately 3 m in range and 22 m in azimuth directions (single look). The
105 on-board SAR sensor can emit and receive polarized electromagnetic waves
106 along both vertical (V) and horizontal (H) planes. The base configuration
107 over land is to collect IW imagery in VV and VH polarisation. According
108 to the Copernicus Sentinel Data Access Annual Report 2023, the Sentinel-1
109 mission produces up to 6 terabytes daily and the delivery time of near-real-
110 time products can be as fast as 1 hour after data acquisition. The average
111 revisit time (i.e. the time between two subsequent images of the same area,
112 which may be observed from different orbits) of two Sentinel-1 satellites is
113 illustrated in Fig. 1, based on all IW images acquired by Sentinel-1A and
114 Sentinel-1B from 2016 to 2021. Europe is covered best, with revisit times
115 ranging from 1 to 3 days. For other priority regions, as outlined in the obser-
116 vation scenario, the average revisit time is between 4 and 6 days. Most other
117 land areas are observed every 6 to 12 days, although some individual orbits
118 covering high-latitude regions, Africa, islands, and coastal regions have even
119 longer revisit intervals.

120 < Fig. 1 >

121 1.3. SAR-based flood mapping

122 Flood mapping is among the first and most important applications of
123 spaceborne SAR missions (Amitrano et al., 2024). Most flood mapping stud-
124 ies start from the premise that backscatter from water surfaces is lower than
125 that from surrounding land. Consequently, many algorithms concentrate on
126 detecting areas of low backscatter within individual SAR images. Assum-
127 ing that all detected areas represent water surfaces, flood extent is obtained
128 by subtracting permanent water bodies (Twele et al., 2016; Rahman and

129 Thakur, 2018). The techniques used for mapping water surfaces are diverse,
130 ranging from multi-scale thresholding methods to fuzzy classifiers and deep
131 learning approaches, often enhanced by post-processing steps for image im-
132 provement (Bentivoglio et al., 2022; Amitrano et al., 2024). While these
133 algorithms generally perform well under ideal conditions, various physical
134 factors can disrupt the assumption that backscatter from flooded areas is
135 consistently low while that from land is higher. Some effects can even com-
136 pletely obstruct the detection of flooded areas.

137 The physical mechanism responsible for the high contrast in radar im-
138 agery between flooded and non-flooded terrain is the specular, mirror-like
139 reflection of SAR signals from smooth water surfaces, which produces very
140 low backscattered amplitude. However, various factors – wind, rain, variable
141 water depths, and obstacles obstructing water flow – can induce ripples and
142 waves on the water surface that significantly increase backscatter (Dasgupta
143 et al., 2018). Additionally, vegetation and other objects that extend above
144 the water’s surface can increase backscatter due to direct scattering from
145 these objects and double bounce effects occurring between the water surface
146 and the scattering elements. In these situations, the contrast between flooded
147 and non-flooded areas may lessen or disappear entirely. When double bounce
148 effects are pronounced, it may even be possible to identify flooded vegetation
149 and urban regions by detecting very strong backscatter echoes (Tsyganskaya
150 et al., 2018; Mason et al., 2014).

151 Even when backscatter from the water surface is low, confusion can arise
152 with water-free land areas that also appear dark in SAR images (Lewis, 1998;
153 Zhang et al., 2020). These water-lookalike areas include sandy (beaches,
154 sand dunes, etc.) and paved (airport runways, parking lots, etc.) surfaces,
155 which have a smooth texture at radar wavelengths, resulting in consistently
156 low backscatter throughout the year. Other land surfaces may exhibit low
157 backscatter only during specific seasons or environmental conditions, such
158 as when the soils and vegetation are dry, frozen or covered by wet snow
159 (Pulvirenti et al., 2014). Additionally, SAR imagery exhibits dark, noisy
160 patches in radar shadow regions. All these water-lookalike areas contribute
161 to ambiguities in SAR image classification, leading to false alarms. Such
162 false alarms can be removed in sloping terrain by using topographic indices
163 that derive drainage patterns or valley bottoms from digital elevation models
164 (DEMs) (Huang et al., 2017). In flood mapping, probably the most widely
165 used terrain index is the Height Above Nearest Drainage (HAND) index,
166 which expresses the height difference between a DEM cell and the closest cell

167 of the drainage network along the actual flow path (Rennó et al., 2008).

168 Another, more important way to reduce false alarms is to employ change
169 detection techniques that compare a SAR image acquired during the flood
170 with a reference SAR image depicting non-flooded conditions (Carincotte
171 et al., 2006; Giustarini et al., 2013; Long et al., 2014). The assumption is
172 that only SAR pixels showing a drop in backscatter value from the non-
173 flood image to the flood image correspond to flooded areas. In addition to
174 minimising the false alarm rate, change detection techniques simplify the
175 process of establishing thresholds that are effective across various environ-
176 ments and weather conditions (Tupas et al., 2023b), and they eliminate the
177 need for external datasets to delineate permanent water surfaces. However,
178 one challenge is to select suitable SAR reference images that best represent
179 'normal' conditions (Hostache et al., 2012). Furthermore, change detection
180 does not solve the problem of underdetection in case the backscatter from the
181 flooded areas is elevated due to a rough water surface, emergent vegetation,
182 or buildings.

183 In their review of SAR-based flood monitoring, Amitrano et al. (2024)
184 highlight that monitoring floods in vegetated and urban areas still presents
185 significant challenges due to the complex scattering mechanisms that im-
186 pede accurate water region extraction. They recommend employing multi-
187 dimensional SAR data (e.g. multi-phase, multi-polarisation, multi-frequency)
188 to isolate the different scattering mechanisms that contribute to the overall
189 received signal. Furthermore, the thematic accuracy of flood mapping algo-
190 rithms is often enhanced through the integration of ancillary datasets, such
191 as land cover information (Wang et al., 2022), radar shadow masks (Rees,
192 2000), and topographic indices (Tupas et al., 2023a). Beyond improving
193 mapping accuracy, multi-dimensional SAR data and ancillary datasets play
194 a crucial role in estimating retrieval uncertainties and delineating exclusion
195 areas where the presence of water simply cannot be determined from SAR
196 backscatter observations due to physical reasons (Zhao et al., 2021a), as is,
197 for example, the case in tropical forest regions (Carreno-Luengo et al., 2024).

198 *1.4. Scope of the flood monitoring service and this review*

199 As noted by Solbo and Solheim already in 2004, operational flood moni-
200 toring services require fully-automated methods capable of processing avail-
201 able SAR data in near real-time (NRT). One of the pioneering studies that
202 investigated the use of Sentinel-1 SAR data for NRT flood mapping was con-
203 ducted by Twele et al. (2016). They demonstrated that, without requiring

204 user intervention at any stage of the flood mapping process, time-sensitive
205 disaster information could be produced in less than 45 min after a new dataset
206 was made available on one of the Sentinel data hubs. Recognising the unique
207 opportunities presented by such NRT capabilities to enhance the timeliness
208 of information during emergencies, the European Commission initiated a
209 feasibility study for an automated, global, satellite-based flood monitoring
210 product. The main conclusion of this feasibility study was that state-of-
211 the-art, scientific methods for automatically detecting and identifying flood
212 events are mature and ready for operational implementation for Sentinel-1
213 (Matgen et al., 2019). Following the study's recommendations on the design
214 of the data processing architecture and system requirements (Wagner et al.,
215 2020), a fully automatic global Sentinel-1 processing system was set up in
216 less than a year and put into operations at the end of 2021 (Salamon et al.,
217 2021). This so-called Global Flood Monitoring (GFM) service is a new and
218 independent component of CEMS, complementing its flood early warnings
219 and on-demand mapping services (Matthews et al., 2025b; Denis et al., 2016).
220 All worldwide GFM flood data are freely available in NRT, as well as the
221 historic data from an archive covering the complete Sentinel-1 observation
222 period (from 2015 to present).

223 The CEMS GFM service is designed to provide continuous global flood
224 monitoring by automatically processing and analysing all incoming Sentinel-1
225 IW images over ice-free land. For cost reasons, the service utilises so far only
226 one polarisation of the IW images. VV polarisation was selected over VH
227 polarisation because studies have shown that VV polarisation offers slightly
228 higher thematic accuracy compared to VH polarisation (Twele et al., 2016).
229 When there are no delays in the provision of Sentinel-1 data on the Coperni-
230 cus data hubs, users can expect 20 m resolution flood maps within 8 h after
231 image acquisition. The service employs three independently developed flood
232 mapping algorithms to enhance the robustness and accuracy of flood and
233 water extent maps, and to build a high degree of redundancy into the ser-
234 vice. To assist users in interpreting the GFM data, the products do not just
235 contain binary flood maps but also flood likelihood values and detailed con-
236 textual information, including data layers showing permanent and seasonal
237 water bodies, environmental conditions that may affect the quality of the
238 flood information, and exclusion areas where Sentinel-1 is unable to provide
239 flood data.

240 In terms of the data processing efforts alone – without even considering
241 the complexity of the scientific algorithms – the CEMS GFM service stands

242 out as the largest systematic initiative for operational SAR-based flood mon-
243 itoring. Other SAR-based systems typically focus on specific regions, lack
244 transparency, or still require some degree of user interaction to start SAR
245 data processing. For instance, Ohki et al. (2024) recently introduced the first
246 ALOS-2-based algorithms designed for rapid and automated flood detection
247 in Japan. Efforts to create regional-scale Sentinel-1-based flood monitoring
248 capabilities have often leveraged the Google Earth Engine (GEE), which has
249 emerged as a powerful web platform for managing large satellite datasets effi-
250 ciently (Velasategui-Montoya et al., 2023). For example, DeVries et al. (2020)
251 describe a method for NRT flood monitoring that combines contemporary
252 SAR time series with historical Landsat data on the GEE, enabling rapid
253 discrimination of floods and previously inundated areas. Tsyganskaya et al.
254 (2018) present an advanced GEE solution by incorporating both ascending
255 and descending passes, integrating slope and elevation parameters to reduce
256 false positives in hilly terrains, and optimising on-the-fly processing to elim-
257 inate unnecessary computations.

258 The purpose of this paper is to give a comprehensive overview of the
259 CEMS GFM service, discussing in Section 2 how the service was set up to
260 benefit from novel scientific algorithms and Big Data solutions in a cloud
261 platform environment. The service rests on a global Sentinel-1 backscatter
262 datacube system that allows analysing the complete mission data archive for
263 all continental land surface areas. After presenting results in Section 3, the
264 technical and scientific challenges encountered during the first three years of
265 operations are discussed in Section 4. Finally, in Section 5 we identify the
266 main discrepancies between the current characteristics of the CEMS GFM
267 service and user needs, and provide directions for scientific research and
268 system development to enhance NRT flood monitoring capabilities.

269 **2. Methods**

270 *2.1. Approach*

271 The task of SAR-based flood mapping is commonly approached from an
272 image classification perspective (Manavalan, 2017). In contrast, the CEMS
273 GFM service treats it as a geophysical variable retrieval problem, similar to
274 methodologies used for soil moisture (Quast et al., 2023) or biomass (San-
275 toro and Cartus, 2018) retrievals. The key distinction is that image-oriented
276 approaches focus on classifying water surfaces visible in SAR images, while

277 geophysical approaches emphasise the physical aspects of the problem, tak-
278 ing into account the sensitivity of backscatter measurements to the target
279 variable under varying environmental conditions. This perspective calls for
280 an accurate description of retrieval uncertainties accounting for both the vis-
281 ible and hidden components present within a SAR image. Consequently, the
282 CEMS GFM service was designed not only to map flooded areas evident in
283 the Sentinel-1 images but also to describe the associated uncertainties and
284 exclusion cases. It achieves this by leveraging the information content of
285 the Sentinel-1 time series and by fusing single-image, dual-image, and time
286 series-based flood mapping algorithms using ensemble approaches. Addition-
287 ally, contextual information layers are derived by combining Sentinel-1 data
288 with ancillary datasets, such as surface water data, forest maps and a global
289 settlement data set.

290 The GFM workflow is depicted in Fig. 2, illustrating the step-by-step
291 generation of the GFM data products from the Sentinel-1 IW Ground Range
292 Detected (GRD) images and ancillary data. The first step of the NRT work-
293 flow is to preprocess the GRD images, producing geometrically and radiomet-
294 rically corrected images of the backscattering coefficient σ° . The σ° images
295 are then ingested in a global Sentinel-1 datacube (Section 2.4.1) and for-
296 warded to the three flood classification algorithms (Sections 2.2.1 to 2.2.3)
297 and the advisory flag module (Section 2.3.3). After classifying each σ° image
298 using the three complementary flood mapping algorithms, they are combined
299 using two ensemble approaches that produce a binary flood map and a flood
300 likelihood layer, respectively (Section 2.2.4). The NRT workflows utilises
301 additional inputs that were derived offline by analysing the historic data
302 within the Sentinel-1 datacube along with high-resolution ancillary datasets,
303 namely a harmonic backscatter model required by the time series algorithm,
304 monthly reference water maps (Section 2.3.1) and the exclusion mask (Sec-
305 tion 2.3.2). In the following subsections, we examine the scientific literature
306 and key arguments that influenced the design of the different algorithms and
307 technical solutions. More detailed descriptions of each processing step and
308 the associated technical specifications can be found on the Wiki pages of the
309 GFM service (<https://extwiki.eodc.eu/en/GFM>). The Wiki pages also serve
310 as a register of the changes made in the GFM implementation. This paper
311 describes GFM version v3.2.0 released on 27th November 2024.

312 < Fig. 2 >

313 *2.2. Flood mapping algorithms*

314 The three algorithms used for mapping flood extent have been developed
315 by the German Aerospace Centre (DLR), the Luxembourg Institute of Sci-
316 ence and Technology (LIST), and the Vienna University of Technology (TU
317 Wien). Each algorithm employs distinct strategies and data inputs to ad-
318 dress the complex scattering mechanisms, resulting in outputs that are not
319 directly comparable at first glance (see Table 1). The single-image algorithm
320 from DLR estimates the total water extent captured in an image, which in-
321 cludes both seasonal and permanent water bodies as well as flooded areas.
322 Next, the dual-image algorithm from LIST compares the flood image with
323 a recent SAR scene acquired from the same orbit, analysing the statistical
324 properties of both the backscatter intensity and the changes observed be-
325 tween the two SAR images. It can therefore describe recent water and flood
326 dynamics. Finally, the time-series algorithm developed by TU Wien focuses
327 on the difference between the flood image and a reference SAR image simu-
328 lated by a harmonic backscatter model that was trained on historic Sentinel-1
329 observations. As a result, the TU Wien algorithm provides the flood area in
330 relation to a long-term seasonal mean. The differences in the target variables
331 of the three algorithms can be reconciled by using reference water maps that
332 allow distinguishing between permanent inland water, seasonal flooding, and
333 the real flood extent. The main scientific concepts behind each of the three
334 algorithms are discussed in the following.

335 < Table 1 >

336 *2.2.1. Single-image classifier*

337 The algorithm from DLR is designed to derive individual scene-dependent
338 threshold values for data of various SAR sensors acquired with different sen-
339 sor configurations (i.e., polarisation, beam mode, and incidence angle) and
340 estimates the total water extent captured in one single image. It was orig-
341 inally developed by Martinis et al. (2009, 2015) for automatic flood detec-
342 tion in TerraSAR-X/TanDEM-X data, and was adapted to Sentinel-1 data
343 by Twele et al. (2016). The classification is initialised by an unsupervised
344 hierarchical tile-based thresholding procedure, which solves the water detec-
345 tion problem even in large-size SAR data with small a priori probabilities
346 of the class-conditional densities of water in a time-efficient manner. First,
347 the SAR imagery are tiled according to a bi-level quadtree structure and
348 a limited number of tiles are selected, which are characterised by a high

349 probability to represent a bimodal distribution of the classes to be separated
350 (i.e., water and non-water areas). Local threshold values are computed from
351 histograms of the selected tiles using a parametric thresholding approach
352 (Kittler and Illingworth, 1986). A global threshold computed based on the
353 arithmetic mean of the local thresholds is applied to the SAR data to derived
354 an initial water mask. In order to exclude water look-alikes and to reduce
355 under-estimations, the initial classification result is optimised using a fuzzy
356 logic-based post-classification approach by combining different information
357 sources (backscatter, elevation and slope information as well as size of ini-
358 tially derived water bodies). Fuzzy region growing is performed in order to
359 iteratively enlarge the water bodies until a tolerance criterion is reached and
360 to increase the spatial homogeneity of the detected water areas. The HAND
361 index is used to reduce potential misclassification in non-flood-prone regions
362 with an empirically defined value above the drainage network. Finally, the
363 monthly reference water reference maps are used to separate flooded areas
364 from permanent or seasonal water bodies.

365 *2.2.2. Dual-image classifier*

366 LIST's flood mapping algorithm is fundamentally based on a dual-image
367 approach utilising SAR from the same orbit, applying a sequence of statisti-
368 cal backscatter modelling, region growing and change detection (Matgen
369 et al., 2011). It was initially designed to enable an automated on-demand
370 mapping of water bodies to support disaster risk reduction at large scale.
371 It later evolved into an always-on systematic monitoring tool that analyses
372 newly obtained pairs of SAR images acquired from the same orbit and up-
373 dates a regional floodwater extent with each new image acquisition (Chini
374 et al., 2017, 2020). This algorithm operates iteratively, enforcing a systematic
375 mapping of water body and flood dynamics on a large scale. The process
376 is initiated by calibrating the parameters of the probability density func-
377 tions (PDFs) to automatically and adaptively retrieve thresholds for the
378 region-growing process. This involves modelling backscatter values linked
379 to open water bodies and changes derived from flood and difference images,
380 respectively. The employed hierarchical split-based approach identifies spe-
381 cific subsets of the images characterised by a substantial amount of water and
382 changed pixels, where the bimodality of the histogram becomes evident. This
383 characteristic facilitates a more robust estimation of the model parameters.
384 The advantages of this dual-image method include its ability to distinguish
385 between floodwater and pre-flood water bodies while simultaneously lever-

386 aging the fact that image pairs allow distinguishing slow and fast changing
387 processes impacting backscatter. This allows filtering out categories that
388 exhibit water-like backscattering values, including shadows and smooth sur-
389 faces, as well as improving the detection of backscatter reduction caused by
390 vegetation and dry soils. Utilising reference and flood images from the same
391 relative orbit and with identical incidence angles minimises false alarms re-
392 sulting from varying geometrical acquisition characteristics. Furthermore,
393 selecting images that are temporally closest reduces the effects of variations
394 in vegetated regions (Zhao et al., 2021b), rendering this method particularly
395 effective for Sentinel-1 data, which features a 6-day repeat cycle and ensures
396 systematic and consistent image collection. This change detection config-
397 uration allows for the identification of waters that have emerged since the
398 previous satellite acquisition. Subsequently, the algorithm analyses regions
399 where the floodwater might have diminished in comparison to the reference
400 image. The two types of detected changes are ultimately employed to update
401 the flood extent map generated in the previous satellite cycle.

402 *2.2.3. Time-series classifier*

403 The time-series based flood mapping algorithm is based on two decades
404 of research carried out at TU Wien aimed at large-scale monitoring of surface
405 water dynamics from SAR data. Initial research concentrated on monitor-
406 ing wetlands in boreal and sub-arctic environments, where simple thresh-
407 olding methods proved effective due to the strong contrast between water
408 bodies and surrounding land areas (Bartsch et al., 2007). However, when
409 applying these methods to regions in Africa (Bartsch et al., 2009) and Asia
410 (Greifeneder et al., 2014), it became clear that more sophisticated approaches
411 were necessary to account for spatial backscatter patterns. This realisation
412 led Schlaffer et al. (2015, 2016) to develop a harmonic backscatter model that,
413 after calibration with historical backscatter time series, enables the simula-
414 tion of expected backscatter values for each pixel and day of the year. By
415 comparing observed backscatter with expected values, it becomes possible to
416 identify anomalously low or high backscatter, with low values indicating open
417 flood water and high values pointing to flooded vegetation. To quantify the
418 uncertainty, the difference between observed and expected backscatter was
419 interpreted as a measure of confidence, prompting the introduction of PDFs
420 for land and open water surfaces, and the estimation of flood probabilities
421 using Bayes' theorem. While Schlaffer et al. (2017) worked with Advanced
422 Synthetic Aperture Radar (ASAR) data from the ENVISAT mission, which

423 sampled backscatter observations quite uniformly over the entire incidence
424 angle range, the application of this method to Sentinel-1 data proved chal-
425 lenging due to the mission’s systematic coverage, which results in very un-
426 even data sampling at different locations on the Earth. Therefore, Bauer-
427 Marschallinger et al. (2022) had to adopt the Bayesian inference model for
428 application with Sentinel-1 IW data collected from different ascending and
429 descending orbits. They also refined the methods for the masking of radar
430 shadow areas, water look-alike areas, areas of no-sensitivity due to obstruc-
431 tive land cover, and ill-posed SAR settings, thereby enhancing classification
432 robustness.

433 2.2.4. Ensemble algorithms

434 The GFM ensemble algorithms integrate the results from the three in-
435 dividual flood mapping algorithms in order to produce two output layers,
436 namely a binary flood map and a flood likelihood layer (Fig. 3). The binary
437 flood map is the main GFM output and is based on the idea of combining
438 the three flood maps by means of a majority voting mechanism. However,
439 there are instances when only one or two of the three individual flood map-
440 ping algorithms produce valid output files for an incoming Sentinel-1 scene.
441 Therefore, in order to make best use of all acquired scenes, the ensemble
442 algorithm producing the binary flood maps is essentially a decision tree that
443 considers several cases. In the standard case, when all three flood mapping
444 algorithms yield valid results, the binary flood map is generated by classifying
445 pixels as flooded when at least two of the three algorithms had classified the
446 pixels as flooded. In cases where one algorithm fails to provide a result, the
447 remaining two algorithms ideally reach a consensus. If there is disagreement
448 between them, the classification with the greater confidence level is selected.
449 If both algorithms disagree but have equal confidence, the ensemble defaults
450 to classifying the pixel as flooded. If only a single algorithm returns a result,
451 this result is adopted by the ensemble.

452 < Fig. 3 >

453 To ensure that known water bodies are not mistakenly marked as flooded
454 areas, all results are corrected using the monthly reference water maps, which
455 include permanent and seasonal water extents (Section 2.3.1). If the majority
456 of algorithms classify a pixel as water but it overlaps with a (semi-)permanent
457 water body in the reference water map, this flood detection is overwritten.

458 The total water extent can then be determined by blending the flood extent
459 and the reference water maps. In addition, an exclusion mask as described
460 in Section 2.3.2 is applied to remove misclassified flood pixels arising from
461 non-sensitivity, radar shadow, permanent low backscatter, or topographic
462 distortions. Finally, ocean areas are excluded based on the Copernicus Water
463 Body Mask.

464 The second output from the GFM ensemble module, the flood likeli-
465 hood layer, is derived independently from the binary flood layer by fusing
466 the flood likelihoods estimates from the three individual algorithms (Krul-
467 likowski et al., 2023). The flood likelihood indicates the probability of flood
468 detection for each pixel. Lower likelihood scores signify greater confidence in
469 non-flood classifications, while higher values indicate increasing confidence
470 in flood classifications. Since the TU Wien’s Bayesian algorithm outputs un-
471 certainties, these are inverted to align with the likelihood values of the DLR
472 and LIST algorithms before combining them in the ensemble. The ensemble
473 flood likelihood is then computed as the arithmetic mean of all successfully
474 computed likelihood layers from the three individual algorithms. While not
475 carried out by the GFM service itself, the flood likelihood layer may be
476 turned quite easily into a binary flood map adapted to local conditions by
477 fine-tuning a threshold above which a pixel is classified as flood and below
478 as non-flood.

479 *2.3. Contextual information*

480 Contextual information on local conditions and how they impact the SAR
481 measurements is crucial for the correct interpretation of SAR-based flood
482 maps, allowing users to assess the usability of the flood product and the im-
483 pact of the flood. The first important contextual data layers are reference
484 water maps that allow distinguishing between flooded areas and the ‘normal’
485 permanent and seasonal water extent as seen by the SAR sensors. To achieve
486 this, the reference water maps must also be derived from the same SAR sen-
487 sor. Failing to do so, such as when comparing SAR-derived flood maps with
488 optical surface water data, leads to systematic differences related to the dif-
489 ferent physical sensitivities of the sensors. Furthermore, emergency managers
490 and other users must be aware of the areas where the SAR sensor cannot de-
491 tect floods due to physical factors. Unfortunately, explicit information about
492 exclusion areas is often missing in operational services and scientific stud-
493 ies (Lahsaini et al., 2024; Al-Ruzouq et al., 2024). Furthermore, users must

494 be informed about environmental and meteorological conditions that could
495 interfere with flood detection.

496 The following subsections describe the methods used by the GFM service
497 to generate monthly reference water maps, an exclusion mask, and advisory
498 flags, which are all tailored to the physical characteristics of the Sentinel-1 VV
499 data. Finally, to help GFM users quickly evaluate potential flood impacts,
500 the flood maps are combined with land cover and population datasets.

501 *2.3.1. Reference water extent*

502 In satellite-based flood mapping, inundation extent is typically derived by
503 comparing crisis data with water extent under normal hydrologic conditions,
504 either through change detection or by using static reference water masks.
505 Change detection often involves manually (O'Grady et al., 2011; Ban and
506 Yousif, 2012) or automatically (Hostache et al., 2012; Li et al., 2018b) select-
507 ing pre-event images from the same season. Reference water maps, derived
508 from independent sources, can also differentiate flood waters from normal
509 conditions (Martinis et al., 2015; Twele et al., 2016), though their suitability
510 depends not only on matching sensor characteristics but also stable hydro-
511 logic conditions. For areas with seasonal changes, month-by-month mapping
512 is preferable to capture temporal variations in surface water extent (Marti-
513 nis et al., 2022). In this context, statistical computations on remote sensing
514 time-series data are promising to reflect seasonality in the products (Fichtner
515 et al., 2023). Water frequency approaches rely on calculating the frequency of
516 water presence over time to distinguish permanent water bodies from seasonal
517 ones (Wieland and Martinis, 2019). Median image approaches, in contrast,
518 use the median pixel values over a reference time period to generate a single,
519 stable representation of water extent that smoothens out transient changes,
520 making it well-suited for identifying consistent water features.

521 As recommended by Martinis et al. (2022), the GFM service has derived
522 twelve monthly reference water maps, each reflecting the extent of both per-
523 manent and seasonal water bodies. These reference water maps were pro-
524 duced using an ensemble water mapping algorithm based on Sentinel-1 me-
525 dian backscatter intensity data over a predefined time period of several years.
526 The first version of the data was based upon two years (2019-2020), the most
527 recent one upon five years (2017-2021). The ensemble method uses only the
528 DLR and LIST algorithms that map water extent and calculate likelihoods
529 for each pixel. The TU Wien algorithm was not used as it maps only flood
530 areas. In cases where the DLR and LIST algorithms disagree on water clas-

531 sification, the one with the higher confidence level dictates the final result.
532 In a post-processing step, an exclusion layer, based on a buffered version
533 of the maximum extent of the Landsat-based Global Surface Water (GSW)
534 product (Pekel et al., 2016) and the Copernicus DEM Water Body Mask
535 (Franks and Rengarajan, 2023), is applied to address potential misclassifica-
536 tion caused by radar shadows or rough surfaces. Fig. 4 shows an example
537 of the GFM reference water maps for Bangladesh with strong hydrological
538 variability throughout the year.

539 < Fig. 4 >

540 2.3.2. Exclusion mask

541 Even though it may not be apparent from visual inspection, a SAR im-
542 age typically contains many pixels where flood mapping is impossible due
543 to land cover and topography (Boni et al., 2016; Zhao et al., 2021a). For
544 example, over dense vegetation and urban areas C-band backscatter is nor-
545 mally quite stable, making the SAR measurements insensitive to surface
546 inundation. Moreover, water-lookalike areas (e.g., flat and impervious sur-
547 faces, sandy surfaces) and radar distortion areas (e.g., layover and shadow)
548 pose challenges. For identifying affected pixels, a variety of methods and
549 ancillary datasets have been developed. Urban areas and dense vegetation
550 can be masked using existing land use maps and lidar-derived digital surface
551 models (Mason et al., 2018; Grimaldi et al., 2020). Sandy areas, which often
552 mimic water surfaces in SAR imagery, can be excluded using a sand exclu-
553 sion layer derived from SAR time series (Martinis et al., 2018). Additionally,
554 geometric and radiometric distortions in SAR images caused by topography
555 can be filtered using the HAND index (Huang et al., 2017) and DEM-based
556 shadow and layover masks (Mason et al., 2018). For the systematic mapping
557 of all these effects at large scales, Zhao et al. (2021a) introduced a decision-
558 tree-based approach for generating exclusion maps solely from SAR data.
559 Similarly, the GFM service derived a global exclusion mask based on a sta-
560 tistical analysis of the Sentinel-1 datacube, refined using various ancillary
561 data sets. This exclusion mask is an overlay of several thematic sub-masks,
562 each designed to address specific effects:

- 563 1. *No-sensitivity areas*: Pixels, where SAR backscatter is largely insensi-
564 tive to flooding, are identified using the Sentinel-1 Global Backscatter
565 Model developed by Bauer-Marschallinger et al. (2021), a Global Forest

- 566 Change dataset for vegetation (Hansen et al., 2013), as well as static
567 masks for urban regions (Marconcini et al., 2020).
- 568 2. *Non-water low-backscatter areas*: Tarmac, sand, and other smooth sur-
569 faces often display consistently low backscatter values, similar to those
570 of open water surfaces. Since it is not feasible to differentiate these sur-
571 face types from water surfaces based solely on their backscatter char-
572 acteristics, all pixels showing low backscatter (below -15 dB) in more
573 than 70% of the time series and not belonging to the reference water
574 layer are masked.
 - 575 3. *Topographic distortions*: Topography can distort the geometric and
576 radiometric properties of SAR images. Taking benefit of the fact that
577 floods are unlikely on high elevations above the nearest drainage, areas
578 with HAND values greater than 15m are excluded (Chow et al., 2016).
 - 579 4. *Sentinel-1 radar shadows*: Shadows caused by terrain (e.g., rough ter-
580 rain or forest edges) and non-terrain factors are masked by comparing
581 temporal mean backscatter values between ascending and descending
582 Sentinel-1 tracks.
 - 583 5. *Insufficient coverage*: Areas with no or insufficient historic Sentinel-1
584 coverage are excluded, as in these areas no parametrisation of the al-
585 gorithms is possible.

586 The obtained binary GFM exclusion mask integrates all pixel locations
587 where the SAR data cannot deliver the necessary information for robust flood
588 delineation.

589 2.3.3. *Advisory flags*

590 While the GFM exclusion masks deal with static effects at high resolution,
591 there are many highly dynamic phenomena that can impair the detection of
592 flooded areas in SAR images over larger areas. In particular, the intermittent
593 or semi-permanent occurrence of phenomena such as wet snow, frost and dry
594 soil or wind-roughened water can result in limited flood mapping capabilities
595 (Pulvirenti et al., 2014; Wieland and Martinis, 2019). To address this issue,
596 the GFM service provides an advisory flag output layer, whose function is to
597 raise the user's attention in carefully handling flood mapping results within
598 flagged regions. In contrast to the exclusion layer, pixels highlighted by
599 the advisory flags are not removed from the flood maps. For each incoming
600 Sentinel-1 scene processed by the flood mapping algorithm, two distinct flags
601 are produced in NRT:

- 602 1. *Low-regional backscatter flag*: Dry soil conditions, snow and frost can
603 lead to a drop in backscatter, leading to wrongful flood mapping results
604 over large areas affected by the specific weather conditions. In the GFM
605 service those areas are outlined by comparing the monthly backscatter
606 signature with the incoming Sentinel-1 scene at a 20 km scale. Pixels
607 with detected low-backscatter values are then enclosed into a 14 km
608 buffer zone, constituting the final advisory-flagged region.
- 609 2. *Rough water surface flag*: Water bodies can be affected by wind dis-
610 turbances on the surface, altering significantly the typical backscatter
611 behaviour observed by SAR. Thus, given the calm water signature from
612 the backscatter time-series data as a reference, it becomes possible to
613 delineate water pixels (as indicated by the reference water layer) that
614 exhibit a significant increase in backscatter. A 5 km buffer zone around
615 the wind-altered water pixels is flagged for potential wind impact.

616 Areas overlapped by both flags are highlighted separately.

617 2.3.4. *Flood impact indicators*

618 When complete and accurate flood maps are available it is possible to
619 carry out rapid flood impact assessments by superimposing different expo-
620 sure layers to the final flood map (Cian et al., 2024). While Sentinel-1 cannot
621 map flooding in dense urban settings and other exclusion zones, as discussed
622 in Section 2.3.2, the GFM service still computes two rapid flood impact in-
623 dicators to address the critical need for such information during emergency
624 situations, namely indices estimating the affected population and land cover
625 respectively. The source of information for estimating the *affected population*
626 is the Global Human Settlement Layer (GHSL), specifically the GHS-POP
627 dataset (Schiavina et al., 2023). This dataset provides a raster representa-
628 tion of population distribution and density, indicating the number of people
629 living within each grid cell. It is available at various spatial resolutions and
630 for different time periods. For the GFM service, the dataset at 100 m res-
631 olution and with the Epoch 2020 of version R2022A is used. This dataset
632 was resampled from 100 m to the 20 m grid used for the Sentinel-1 datacube
633 (Section 2.4.1. This involved dividing the input pixels by the number of 20
634 m pixels that fit into one 100 m pixel. As illustrated by Fig. 5, the affected
635 number of people is then estimated by superimposing the GFM flood layer
636 with the resampled human population layer.

637

< Fig. 5 >

638 For obtaining a quick estimate of the *affected landcover* the GFM flood
639 maps are superimposed upon the Global Land Cover dataset provided by the
640 Copernicus Land Monitoring Service. The Copernicus Global Land Cover
641 dataset includes 23 classes, is available globally at a 100 m resolution and
642 is updated annually. This dataset was also resampled from 100 m to the 20
643 m grid. This information allows for an initial assessment of affected land
644 cover or land use types, such as determining the extent of agricultural areas
645 impacted by the flood within the observed flood extent area.

646 *2.4. Implementation*

647 The scientific methods outlined in the previous section were implemented
648 within a dedicated cloud platform environment to enable its global and au-
649 tomatic processing in near real-time, utilising a datacube-centric processing
650 architecture (Wagner et al., 2020). This allows for straightforward compar-
651 isons of each incoming backscatter image with the entire backscatter history,
652 making it possible to run any type of time-series analysis on a per-pixel ba-
653 sis. In terms of storage and computational requirements, such a datacube
654 solution is far more demanding than single-image SAR processing pipelines,
655 such as the one used by Twele et al. (2016) to demonstrate the potential
656 of Sentinel-1 IW images for fully-automatic flood mapping. However, as al-
657 ready pointed out by Cossu et al. in 2009, fast access to both recent and
658 historical data requires more advanced cloud platform solutions. Since then,
659 advancements in cloud computing technologies (Gomes et al., 2020) and dat-
660 acube solutions (Chatenoux et al., 2021) have greatly enhanced capabilities
661 for storing, processing, analysing, and disseminating large datasets like those
662 generated by Sentinel-1. The following subsections describe the solutions
663 adopted by the GFM service.

664 *2.4.1. Sentinel-1 backscatter datacube*

665 The GFM service builds upon the Sentinel-1 backscatter datacube as
666 described by Wagner et al. (2021), which represents a complete collection
667 of Sentinel-1 IW data for all continents (except Antarctic) sampled to a
668 20 m fixed-Earth grid. The datacube runs on the cloud infrastructure of the
669 Earth Observation Data Center (EODC) (<https://portal.services.eodc.eu/>),
670 enabling both near real-time image-based applications and offline analyses
671 of multi-year time series. Like other SAR datacube solutions such as re-
672 alised by the Google Earth Engine (Mullissa et al., 2021), it solves the prob-
673 lem of providing fast and efficient access to Sentinel-1 backscatter time se-

674 ries by projecting all Sentinel-1 IW images, which come as variable swath-
675 based images, onto a fixed-Earth grid before tiling. This preprocessing step,
676 though resource-intensive, is essential because performing on-demand Range-
677 Doppler terrain correction is time-consuming, especially when covering large
678 regions and/or extended time periods (Navacchi et al., 2022). A key fea-
679 ture of this datacube solution is the use of the Equi7Grid that employs the
680 equidistant azimuthal projection and divides the Earth surface into seven
681 continental zones (Bauer-Marschallinger et al., 2014). Unlike other com-
682 monly used large-area grids, the Equi7Grid minimises shape distortions even
683 near the zone boundaries. In comparison to the Universal Transverse Mer-
684 cator (UTM) based grid as used for Landsat and Sentinel-2, the Equi7Grid
685 offers the advantages of a smaller number of zones (7 instead of 62) and
686 reduced data redundancy (3% instead of 34%) (Bauer-Marschallinger and
687 Falkner, 2023). Thanks to these specifications, the yearly data volume per
688 satellite is less than 50 TB, whereas the number of pixels is approximately
689 379 billion. The backscatter data are stored as sigma nought (σ°) values
690 and not as radiometrically-terrain-corrected gamma nought (γ_{RTC}°) values as
691 proposed by Small (2011). While the latter was recognised by the Committee
692 on Earth Observation Satellites (CEOS) as the Analysis Ready Data (ARD)
693 format for normalised radar backscatter data, it primarily improves the clas-
694 sification of SAR data over undulating terrain (Dostalova et al., 2022). Its
695 benefits are less obvious in valley bottoms and flat areas, which are most rel-
696 evant for flood mapping. Therefore, for the GFM service, we will await the
697 official switch to γ_{RTC}° , which is expected to happen in the 2026+ timeframe.

698 *2.4.2. Near real-time workflow*

699 The NRT data production workflow operates on a fully independent pro-
700 cessing environment within EODC's cloud infrastructure. This setup includes
701 570 virtual CPUs (vCPUs) and 3 TB of memory, distributed across multiple
702 worker units to ensure a service availability of 99%. As illustrated by Fig.
703 2, the NRT workflow starts from fetching the latest Sentinel-1 IW images.
704 Only Ground Range Detected at High resolution (GRDH) images in VV po-
705 larisation are used, while VH polarisation is neglected. The incoming scenes
706 are then preprocessed and registered in the datacube. The output of the
707 preprocessing routine is encoded and gridded SAR data ready for both spa-
708 tial and temporal analysis. The Equi7Grid with a 20 m pixel spacing and a
709 300km gridding (T3 level) serves as efficient working grid representation for
710 all steps in the data processing workflow. Consequently, all input datasets,

711 including auxiliary datasets from external sources, must be re-projected to
712 the Equi7Grid beforehand. After the successful preprocessing, the NRT flood
713 data production workflow is triggered. First, the tiled backscatter as well as
714 auxiliary data sets are mosaicked and cut to cover the whole extent of the
715 input Sentinel-1 scene. As a next step, the processing of the individual flood
716 mapping algorithms is initiated. For the dual-image classifier described in
717 Section 2.2.2 the previous image acquired from the same orbit is extracted
718 as additional input. Once the individual algorithms have been executed,
719 their results are registered in dedicated databases and the ensemble algo-
720 rithm is triggered. In the ensemble, described in 2.2.4, the observed flood
721 extent, likelihood values, observed water extent and the exclusion mask are
722 produced and afterwards registered. As a last step, the ensemble outputs are
723 re-projected to the WebMercator projection which is used in the dissemina-
724 tion system described in Section 2.4.4.

725 *2.4.3. Archive processing*

726 In addition to the NRT delivery of the GFM flood products, we have
727 created a complete GFM data archive using all available Sentinel-1 IW ac-
728 quisitions from 2015 onwards, totalling approximately 2 million scenes. This
729 offline processing was conducted in the high-performance-computing environ-
730 ment at the Vienna Scientific Cluster (<https://vsc.ac.at/>). The GFM archive
731 is continuously expanding, with efforts focused on ensuring compatibility be-
732 tween the software versions used for both NRT and archive processing chains.
733 The first version of the GFM data archive, based on GFM NRT version v2.1.0,
734 was released end of 2023. The current version of the archive was processed
735 with GFM NRT version v3.1.0 in early 2024, and is planned for release early
736 2025. Access to the GFM data is described in the next subsection. The GFM
737 archive processing precedes a comparable effort by Misra et al. (2024) who
738 create a 10 years-long Sentinel-1 flood data record using a Neural Network
739 model trained with manually labelled SAR images from selected large-scale
740 flood events.

741 *2.4.4. Open data access*

742 As highlighted by Mostafiz et al. (2022), flood information should be eas-
743 ily accessible and continuously evaluated to maximise its usefulness for both
744 the public and professionals. Accordingly, GFM data are freely available
745 and accessible to all stakeholders upon registration. To meet the needs of
746 diverse users, several dissemination systems have been established (Table 2).

747 One way to visualise the GFM flood maps is to use the map viewers of the
748 European Flood Awareness System (Matthews et al., 2025a) and the Global
749 Flood Awareness System (Matthews et al., 2025b). These map viewers enable
750 users to visualise all GFM product layers and manually download data
751 for specific areas of interest (AOI). For more flexible downloading, including
752 single files or time series for one or multiple GFM output layers, a set
753 of application programming interfaces (APIs) following the Representational
754 State Transfer (REST) standard has been implemented. This standard facilitates
755 access to web resources using a predefined set of operations, allowing
756 for seamless integration with virtually any programming language (Iadanza
757 et al., 2021). For the analysis of the GFM data in Geographic Information
758 System (GIS) environments, a web mapping service based on the GeoServer
759 technology was established. Finally, a dedicated webportal was set up to
760 enable users to define AOIs, display and download the available products
761 for the AOI, and configure the notifications for any new available data. All
762 mentioned systems provide the latest available imagery for each Sentinel-1
763 overpass. Moreover, users can also request the full time-series (or a subset) of
764 all the archived data products. Considering the constantly growing volume
765 of the generated GFM output data, concluding the whole archive as well as
766 NRT data, easy discoverability and access in a programmatic way is vital to
767 include GFM data into processing workflows and applications (Groth et al.,
768 2024). That is why, additionally to the aforementioned data access methods,
769 we have published the GFM data as an open access collection utilising
770 Spatio-temporal Asset Catalogs (STAC). This enables users to search the
771 whole GFM output data for regions and time ranges of interest. Filtering
772 based on output-specific metadata such as the amount of flooded pixels is
773 also possible. The GFM output data itself is stored in the cloud-optimised
774 GeoTiff (COG) format in order to improve data reading efficiency and be
775 ready for scaleable processing workflows.

776 < Table 2 >

777 **3. Results**

778 *3.1. GFM data product*

779 The fully automatic algorithms and workflows described in the previous
780 section yield ten data layers (Table 3) that are included in the GFM data
781 product. The main output layers are the observed flood extent and the

782 flood likelihood layer. Context is provided by the reference water maps, the
783 exclusion mask, the advisory flags, and the flood impact indicators. The
784 observed water extent is the combination of the observed flood extent and
785 the reference water extent. These data fields are complemented by meta-
786 data inherited from the Sentinel-1 IW swath products, including the image
787 boundaries (footprint), and the next scheduled Sentinel-1 acquisition. The
788 latter is important for emergency managers who are awaiting updates on the
789 flood situation.

790 An exemplary GFM data product is shown in Fig. 6. This scene de-
791 picts flooded areas along the river Rhine in the province of North Rhine-
792 Westphalia, Germany, during the disastrous flooding that hit Germany and
793 the Benelux countries in July 2021 (Tradowsky et al., 2023). As can be
794 learned from the backscatter image shown as background of the flood map
795 in Fig. 6e, the region is characterised by a mix of agricultural fields, forests,
796 urban areas (including the city of Wesel in the southwestern part of the im-
797 age), and several permanent water bodies. Many forest areas, such as the
798 "Uedemer High Forest" in the western part of the image, are located in more
799 elevated terrain. The different landscape features are well captured by the
800 exclusion mask layers as discussed in Section 2.3.2. Most of the exclusion
801 areas are a result of the presence of forests and urban areas (no backscatter
802 sensitivity) and elevated terrain (high HAND index values). In this area
803 there are few non-water low-backscatter areas, mostly situated near water
804 bodies contained in the reference water map. Potentially these represent
805 new water bodies or errors in the reference water map. Radar shadow areas
806 are very small and mostly located along forest edges, as is typical outside
807 mountainous regions. Some erroneous radar shadow areas can be observed
808 along the river course, likely caused by river currents or ships, which can
809 impact ascending and descending SAR acquisitions differently.

810 < Fig. 6 >

811 As can be seen by comparing Figs. 6a to 6c, the flood maps generated by
812 the three individual algorithms agree very well. While a systematic evalua-
813 tion of the differences between the three algorithms is outside the scope of this
814 paper, we found a satisfying agreement for most of the analysed large-scale
815 flood events. However, local differences near the borders of the flooded areas
816 may arise, for instance, from the way in which each algorithm incorporates
817 region-growing and filtering processes. Nevertheless, for our example, the

818 ensemble flood map shown in Fig. 6e closely resembles the individual maps.
819 Of particular interest is the comparison with the flood likelihood layer dis-
820 played in Fig. 6d. As expected, high flood likelihood values correspond to
821 areas identified as flooded in the ensemble flood map. Additionally, it is en-
822 couraging to note that in this particular case medium likelihood values are
823 found only near the flooded areas and permanent water bodies, while further
824 away flood likelihood values are consistently small. This suggests that the
825 flood likelihood layers can provide a more complete picture of the flood sit-
826 uation, by allowing to identify even pixels that are only partially flooded or
827 more challenging to interpret. This impression is further strengthened when
828 checking other flood cases where the flood likelihood values often depict the
829 river course, whereas the flood map remains patchy.

830 3.2. Timeliness

831 As the timely dissemination of flood maps is crucial for disaster response
832 efforts, a core requirement of the GFM service is delivering GFM output data
833 within 8 h after each Sentinel-1 SAR acquisition. In line with the technical
834 specifications issued by the European Commission in 2020, procedures have
835 been put in place to ensure and evaluate service quality. A set of Key Perfor-
836 mance Indicators (KPIs) is used for quarterly monitoring of GFM product
837 performance (Seewald et al., 2024). The first KPI measures the percentage of
838 time the service was available to users, with a target value of $\geq 99\%$. A mon-
839 itoring system keeps track of the availabilities of all user-facing components
840 of the GFM service. For the year 2023, a value of 99.80% was reached. The
841 second KPI tracks the percentage of products delivered within the required
842 8 h timeframe from actual observation of a Sentinel-1 scene to availability of
843 the data on the user front ends. A typical timeline is illustrated in Fig. 7:
844 The availability of new Sentinel-1 IW GRDH images is monitored by query-
845 ing the Copernicus Data Space Ecosystem every 10 min. Downloading and
846 pre-processing the data on the EODC cloud infrastructure takes less than
847 10 min and 35 min respectively. The time required for the three scientific
848 algorithms and the ensemble product varies more strongly, from 15 to 60
849 min with an average of approximately 45 min depending on the complexity
850 of the SAR scene. Post-processing and placing the data on the user front
851 ends takes less than 10 min. On days when the Sentinel-1 ground segment
852 operates nominally, the total time from sensing to dissemination is under 5 h,
853 whereas the time from data upload on the Copernicus Data Space Ecosystem

854 to delivery to the users is less than 2 h. On best-case scenarios, the system
855 achieved a timeliness from sensing to dissemination even below 90 min.

856 < Fig. 7 >

857 3.3. Coverage of flood events

858 A high spatio-temporal data coverage is essential for effective flood mon-
859 itoring. To identify gaps in Sentinel-1 satellite observations and detection
860 capabilities, we evaluated the data coverage by assessing the performance of
861 the GFM service in detecting 104 global flood events over the past three years
862 (i.e. 2022-2024). Note that during this period only Sentinel-1A was opera-
863 tional. The results of this analysis are summarised in Fig. 8 and Table 4; the
864 complete list of flood events is provided in the Appendix in Table 7. The 104
865 events, encompassing small, medium, and large-scale floods from all conti-
866 nental regions (except Antarctica), were identified using the Global Disaster
867 Alert and Coordination System (GDACS), a cooperation framework between
868 the United Nations, the European Commission, and disaster management or-
869 ganizations worldwide (<https://gdacs.org/>). GDACS provides details such as
870 affected regions, event duration, fatalities, and displacement figures, support-
871 ing disaster response and coordination during major emergencies.

872 < Fig. 8 >

873 < Table 4 >

874 As can be seen from Table 4, the GFM service detected 70.2% of the flood
875 events (73 out of 104), for 10 events (9.6%) no Sentinel-1 were acquired, while
876 21 events (20.2%) were not detected, most likely due to unfavourable timing
877 of the Sentinel-1 acquisition, with possible failures of more than one algorithm
878 another possible factor. Fig. 8 illustrates how detection performance of
879 Sentinel-1A varied significantly across continents: Europe, benefitting from
880 the overall best coverage, demonstrated the highest success rate, detecting
881 95% of events (19 out of 20). Asia and South America followed with a 70%
882 detection rate, although several events were missed in both regions. Africa
883 showed a detection rate of 65%, with 7 out of 20 events undetected, while
884 North America detected 60% of events (9 out of 15), missing 3. Oceania,
885 with the smallest sample size of 9 events, exhibited the lowest performance,
886 detecting 4 events, missing 3, and encountering 2 instances of unavailable
887 Sentinel-1 observations.

888 A notable finding is that all undetected events and cases of unavailable
889 Sentinel-1 observations corresponded to small- or medium-scale floods. This
890 highlights a critical limitation of the GFM service: its reduced capability to
891 detect smaller flood events, particularly in regions with low temporal revisit
892 frequencies of Sentinel-1 satellites. The most crucial factor influencing how
893 well GFM captures flood extents is the spatial coverage pattern and the
894 actual overpass time of the satellite(s) (Wagner et al., 2024). When local
895 overpasses coincide with flood peaks, the GFM product aligns best with the
896 perception of affected populations and authorities, offering the most useful
897 information. Additionally, a dense revisit frequency enables monitoring the
898 progression of floods from onset to peak and eventual retreat. This shows
899 that, at present, the GFM service is most valuable for large-scale flood events,
900 such as the 2022 Pakistan floods (Roth et al., 2023). For small- to medium-
901 scale events, however, additional satellite observations or improved revisit
902 strategies are needed to enhance detection capabilities.

903 *3.4. Accuracy*

904 In addition to timeliness and coverage, the thematic accuracy is the third
905 key criterion for evaluating the effectiveness of the GFM service. Given that
906 the GFM service cannot exploit more information than what is contained in
907 the Sentinel-1 VV-polarised IW imagery itself, the main question is how well
908 do the algorithms extract the flooded areas visible in the Sentinel-1 images?
909 Note that this is a different question from asking how well do Sentinel-1 flood
910 maps capture the total flood extent? In the latter case, also the basic sensor
911 limitations play a big role. Nevertheless, since these questions are closely
912 related, also efforts targeted to deepen our understanding of the physical
913 characteristics of C-band VV backscatter measurements and the efficacy of
914 the various contextual layers were undertaken. At the individual algorithm
915 level, the algorithm development teams have conducted a series of case stud-
916 ies to examine specific aspects of their algorithms and advanced techniques
917 for exploiting the Sentinel-1 data (Zhao et al., 2022; Tupas et al., 2023b,a;
918 Roth et al., 2023; Martinis et al., 2024; Tupas et al., 2024; Garg et al., 2024;
919 Roth et al., 2025). At the GFM product level, the ensemble flood maps
920 have been evaluated for selected flood cases (3 every quarter of a year) and
921 systematically on a global level, as discussed in the following.

922 In the dedicated GFM evaluation activities, the accuracy was deter-
923 mined by comparing the automatically-derived GFM binary flood maps with

924 human-interpreted Sentinel-1 images and computing various accuracy met-
925 rics based upon the error matrix, such as the Critical Success Index (CSI)
926 and Overall Accuracy (OA). The OA is a global measure that treats flood
927 and non-flood cases as equally important. As the non-flood class dominates
928 outside of flood-affected areas, the OA can be biased towards non-flood ac-
929 curacies. The CSI, on the other hand, is better suited for evaluating events
930 that occur substantially less frequently than the alternative (Wilks, 2011).
931 In our context, the CSI is the number of correct flood pixels divided by the
932 total number of flood pixels in either the GFM flood map or the human-
933 interpreted reference map. Like the OA, it scales between 0 (worst possible)
934 and 100% (best possible value). The accuracy target for the GFM service is
935 a CSI value of greater than 70%.

936 As results for the current GFM version v3.2.0 are not yet available, we
937 report here results from version v2.1.0 that was used for generating the first
938 version of the GFM data archive (Section 2.4.3). When computing OA and
939 CSI values for 12 selected flood events, which occurred between 2017 and
940 2023, Seewald et al. (2024) found consistently high OA values (>96.6%),
941 while CSI values varied strongly, from 11.0% to 81.1%. The accuracy target
942 was reached for 7 of the 12 events. For the systematic evaluation at global
943 scale, a method similar to the one used for the evaluation of the GSW product
944 of Pekel et al. (2016) was employed. Following the guidelines given by Card
945 (1982) and Olofsson et al. (2014), a stratified random sampling approach was
946 implemented to evaluate how accurately a particular pixel is mapped into the
947 categories of permanent water, seasonal water, flood, or other areas. For es-
948 tablishing the reference data base consisting of tens of thousands of individual
949 points, a tool was implemented that allowed trained interpreters to perform
950 a blind validation (i.e., without prior knowledge of the mapped class) of the
951 sample points based on the production imagery (i.e., Sentinel-1), with visual
952 support from Sentinel-2, and various very high resolution images provided
953 via Google and Bing Areal maps. For Sentinel-1 and Sentinel-2, pre- and
954 post-event time series were provided to facilitate the identification of flood
955 events. Each sample point was interpreted multiple times to assess interpre-
956 tation uncertainty. The results of the global assessment are summarised in
957 Table 5. This table shows globally-aggregated and area-weighted OA and
958 CSI values for the three water classes: permanent water, seasonal water, and
959 flooded areas. Whereas the OA values suggest a high accuracy for the per-
960 manent water body class, seasonal water and flooded areas reach OA values
961 of 74.4% and 72.0%, respectively. The CSI values are lower, ranging between

962 43.7% for the flood class to 64.1% for the permanent water body class. To
963 get a better understanding of the flood detection capability under various
964 environmental conditions, the $\sim 55,000$ sample points were assigned to global
965 environmental zones as proposed by Metzger et al. (2013). These zones are
966 mainly differentiated according to their temperature (growing degree-days)
967 and aridity (from arid, xeric, dry, mesic, moist, to wet). As can be seen
968 in Table 6, the best validation results are obtained for regions in the tem-
969 perate and tropical zones, while lower accuracies are typically observed in
970 arid environments. This is in line with expectations given the difficulties in
971 distinguishing sand from water in SAR images. Overall, these results sug-
972 gest that the accuracy target had not yet been reached for the investigated
973 archive version. Further work is required to determine of how much the CSI
974 values can be increased through improvements in the algorithms, or, as will
975 be discussed in Section 4.5, whether the lower CSI values could partially be
976 attributed to intrinsic constraints in the statistical analysis and uncertain
977 reference data.

978 < Table 5 >

979 < Table 6 >

980 4. Discussion

981 4.1. A paradigm shift in SAR-based flood monitoring

982 While there are already fully-automatic global flood monitoring services
983 based upon optical satellite data (Li et al., 2018a), the GFM service is the
984 first of its kind in the SAR domain, benefitting from the radars' capability to
985 observe day and night under all weather conditions. Some of the experiences
986 made during its first three years of operation aligned with our anticipations
987 while others were unexpected. Probably the most notable aspect is the shift
988 in perspective, away from the scientific focus on mapping flood scenes as
989 accurately as possible to designing the algorithms such that they perform
990 equally well for flood and non-flood scenes. In fact, given that only a small
991 fraction of SAR images depict flooding, the detection of false positives was
992 the biggest concern during the initial phase of the GFM service. The main
993 reasons for overdetection are discussed in the following subsection (Section
994 4.2). Since it is impossible to create an error-free scientific algorithm that en-
995 tirely eliminates overdetections, this issue cannot be resolved purely through

996 scientific and technical methods but requires careful consideration of the way
997 of the results are communicated to the users of the data. Another challenge
998 is that Sentinel-1, like any other instrument, cannot detect all flooded areas
999 due to various technical and scientific constraints. The main causes of un-
1000 derdetection in flood situations as encountered during the first three years
1001 of GFM operation are explored in Section 4.3. From a user perspective, one
1002 of the key limitations of the GFM service is its inability to map flooding
1003 in urban areas. In this context, the GFM exclusion mask is crucial, as it
1004 informs the users where they cannot expect to obtain information from the
1005 Sentinel-1 measurements. Equally important for the users are the suitability
1006 of the reference water maps (Section 4.4), and the question of how to in-
1007 terpret validation results (Section 4.5). Another pressing issue encountered
1008 during the first three years of operation has been the insufficient temporal
1009 coverage, especially during the period when only one Sentinel-1 satellite was
1010 operational. Solutions to this challenge are discussed in Section 4.6.

1011 *4.2. Overdetection in non-flood situations*

1012 Overdetection in non-flood situations occurs when dynamic land surface
1013 processes other than flooding cause backscatter to drop to low values typi-
1014 cal for water surfaces. Figure 9 shows three common cases of overdetection
1015 encountered during the first three years of operation. Probably the most
1016 problematic case from a service point of view is overdetection in agricultural
1017 and grassland areas, as illustrated in the example of Fig. 9a. This has several
1018 causes, including signal attenuation during the early stages of crop growth
1019 (Arias et al., 2022; Reuß et al., 2024) and rapid changes in surface roughness
1020 and crop cover due to farming activities (Zhu et al., 2019). These effects
1021 are exacerbated when the soils are dry, as this reduces backscatter from fer-
1022 tile soils. As a result, depending on crop type and weather conditions, false
1023 positive rates can be quite high in some agricultural regions. Particularly
1024 the time-series algorithm as described by Bauer-Marschallinger et al. (2022)
1025 is impacted, given that the harmonic backscatter model – which is used to
1026 predict non-flood backscatter – cannot account for crop rotation practices.
1027 Therefore, Tupas et al. (2024) suggested replacing the harmonic backscat-
1028 ter model with an exponential filtering approach that better accounts for
1029 changing land surface backscatter.

1030 < Fig. 9 >

1031 The second, and most significant case in terms of the area affected, is the
1032 overestimation of flood areas in arid environments. While this issue is more
1033 pronounced in certain desert regions, such as northwestern Iraq, anomalies
1034 appear and disappear in many arid regions without clear spatio-temporal
1035 patterns. Due to the lack of systematic studies, the exact causes of these
1036 anomalies remain speculative. One likely reason is that many arid regions
1037 have low backscatter values, close to the threshold used to create the non-
1038 water low-backscatter exclusion layer. As a result, even minor changes in
1039 land surface conditions or speckle can cause pixels to be mistakenly classi-
1040 fied as flooded. Potential natural causes for changes in backscatter include
1041 the movement of sand (Abdelkareem et al., 2020), which seems to be the
1042 primary factor contributing to the false positives shown in Fig. 9b, erosion
1043 and deposition processes triggered by rainfall, and variations in soil moisture
1044 levels. The effect of soil moisture on backscatter can vary; it may increase or
1045 decrease depending on the presence of subsurface scatterers (Wagner et al.,
1046 2022).

1047 The third case of overdetection occurs when the land surface freezes or
1048 gets covered by snow and ice, which can cause a significant drop in backscat-
1049 ter (Nagler and Rott, 2000; Park et al., 2011; Pulvirenti et al., 2014). When
1050 this happens over larger areas, it is often well captured by GFM's low-
1051 regional-backscatter advisory flag. However, when temperatures fluctuate
1052 around 0°C, there may be considerable spatial variability in the Sentinel-1
1053 images, with small patches of low backscatter caused by either frost, ice, wet
1054 snow, or flooding. In this case it is impossible to decide where the GFM
1055 flood map is correct or where not. An example is a flood that affected large
1056 areas in northwestern Europe in early January 2024 (see Fig. 9c). As tem-
1057 peratures started to drop below 0°C in the Netherlands, flooded meadows
1058 and agricultural fields began to freeze, likely leading to scattered patches of
1059 overestimation.

1060 For all the cases discussed above, further research is needed to gain a
1061 deeper understanding of the physical mechanisms behind false alarms and
1062 to develop methods for correcting - or at least improving the flagging of
1063 these effects. As mentioned earlier, the low-regional-backscatter advisory
1064 flag generally performs well in identifying potential issues caused by snow
1065 or frost. However, flagging changes in already dry areas, such as deserts,
1066 remains a challenge. Additionally, advisory flags are typically not raised
1067 for overdetection in agricultural areas, as the impact of this phenomenon is
1068 usually confined to smaller areas than in the case of frost or drought.

1069 4.3. Underdetection in flood situations

1070 Ironically, the concern over overdetection errors in non-flood situations
1071 initially led to underdetection errors in flood situations. In an attempt to
1072 reduce "noise" (e.g. speckle, isolated pixels) in the GFM flood maps, refining
1073 post-processing and merging strategies were implemented that effectively act
1074 as low-pass filters. While this helped mitigating the impact of speckle and
1075 small-scale land cover effects, they inadvertently hampered the capability to
1076 detect small-scale and spatially scattered flood areas (Roth et al., 2025). This
1077 problem will be partly solved by an update of the post-processing algorithms
1078 planned for 2025. Nonetheless, more research will be needed to balance
1079 overestimation errors in non-flood cases and underestimation of actual flood
1080 areas. This challenge is not unique to the GFM service but is a broader issue
1081 within the field of SAR-based flood mapping. To date, many studies are
1082 limited to selected datasets coinciding with flood events, while disregarding
1083 the much more common non-flood situations. In contrast, the GFM service
1084 – to fulfil its monitoring mission – processes per day hundreds of individual
1085 data takes to flood products. Naturally, most of these products do not cover
1086 any flood and may be exposed to overestimation.

1087 Another important aspect that needs to be balanced is the size of the
1088 exclusion areas and the magnitude of underdetection errors, which are, by
1089 definition, only assessed in the non-excluded areas. Expanding the exclusion
1090 areas to include more challenging zones could help minimise underdetection
1091 errors, thereby improving validation results. However, this would come at
1092 the cost of reducing the spatial coverage of the GFM service. Conversely,
1093 reducing the size of the exclusion mask would increase coverage but may
1094 lead to larger classification errors. Although the current GFM exclusion mask
1095 may seem extensive at first glance, it's important to consider that, due to
1096 topography, only a relatively small portion of land is prone to flooding, mostly
1097 following valleys and plains. Additionally, in some parts of the world, large
1098 portions of the land are covered by forests, sand, or other land cover types
1099 that hinder flood mapping. Considering this, the GFM exclusion mask looks
1100 plausible, striking a reasonable balance between maximising coverage and
1101 minimising underdetection errors. Nonetheless, it is evident that expanding
1102 the coverage would be beneficial, potentially through the use of additional
1103 data, improved algorithms, or a combination of both.

1104 From a technical perspective, the data set that would be the easiest to add
1105 to the GFM workflow is the VH polarisation also acquired by the Sentinel-1
1106 IW mode. As noted before, this second image channel is currently discarded

1107 due to cost reasons. As already discussed by Boni et al. (2016) and Roth et al.
1108 (2025), this can lead to an underestimation in the presence of certain types of
1109 vegetation and wind. For the vegetation case, Fig. 10 illustrates the compar-
1110 ison between VV and VH images for a flood along the river Shire in Malawi
1111 in January 2022. The VH image detects more flooded areas than the VV
1112 image, particularly along the tributary rivers Lukhubula and Mwamphanzi,
1113 which flow into the Shire from the western hills. January falls in the middle
1114 of the rainy season in Malawi, so grasses and agricultural crops were tall
1115 when the flood occurred. The better detection of flooded areas by VH, com-
1116 pared to VV, is likely due to the double-bounce effect created by floodwater
1117 beneath the grasses or crops, which can increase backscatter and obscure
1118 flood detection. The VV polarisation is particularly sensitive to this effect,
1119 while VH remains less affected. Therefore, incorporating VH polarisation can
1120 provide a more complete flood map for tall grass and crop canopies. This is
1121 also true for windy conditions, where VV backscatter from wind-roughened
1122 water surfaces is often more strongly enhanced than VH backscatter (Roth
1123 et al., 2025). However, over low-vegetated surfaces and water bodies, VH im-
1124 ages are characterised by lower backscatter that is associated with reduced
1125 contrast and elevated noise. As this leads to higher classification errors, care
1126 must be taken that algorithms, which use both polarisations, are designed to
1127 extract the additional flood areas from VH data while avoiding higher false
1128 positive rates.

1129 < Fig. 10 >

1130 A second promising SAR-based dataset for flood mapping is the inter-
1131 ferometric coherence, which is calculated by comparing the amplitude and
1132 phase information of two or more single look complex (SLC) SAR images.
1133 High coherence indicates stable scatterers, while low coherence signifies a
1134 loss of correlation in amplitude and/or phase. Since flooding causes a loss of
1135 correlation, coherence can potentially enhance flood detection in areas where
1136 it is generally high (Chini et al., 2019). Because this is the case for urban
1137 areas and arid environments, the interferometric coherence holds particular
1138 promise for these two cases. The urban case was addressed by a recent re-
1139 view by Zhao et al. (2025) who concluded that the coherence – and even
1140 the interferometric phase – are critical for improving flood detection in ur-
1141 ban areas. Similarly, Garg et al. (2024) highlighted the importance of the
1142 interferometric coherence in arid regions, where floodwaters reduce coher-
1143 ence, while non-flooded areas exhibit stable and consistent coherence over

1144 time. However, other factors, such as varying soil moisture conditions, can
1145 also lead to a loss of correlation. Therefore, further research is required to
1146 better understand the environmental conditions under which interferometric
1147 coherence can reliably indicate flooded areas.

1148 *4.4. Suitability of reference water maps*

1149 The suitability of the monthly reference water maps depends on their
1150 ability to match the level of detail as provided by Sentinel-1 and to reflect
1151 accurately the normal water extent for the same season. Unfortunately, these
1152 requirements could not have been fulfilled by using existing global surface wa-
1153 ter data sets. For example, relying on static water products such as the SRTM
1154 Water Body Data (NASA JPL, 2013) or the Copernicus DEM Water Body
1155 Mask (Franks and Rengarajan, 2023) would lead to an overestimation of flood
1156 extent particularly in hydrologically dynamic regions like monsoon-affected
1157 Bangladesh (Fig. 4). Martinis et al. (2022) confirm this effect through com-
1158 paring different water mask products. They stress that only few studies
1159 explicitly address seasonality, and that not all seasonal water products are
1160 useful for flood mapping. The latter point is also true for the widely used
1161 Landsat-based GSW data set from Pekel et al. (2016). This data set contains
1162 a “Monthly History” product (Pekel et al., 2016) that offers intra-annual wa-
1163 ter extent through monthly layers from the past 32 years, but is sensitive to
1164 single-image artifacts such as extreme events or cloud cover. Such artifacts
1165 are removed in the GSW “Monthly Recurrence” product, which provides
1166 monthly water coverage but is averaged over a long period, thus not re-
1167 flecting river dynamics or climate shifts. Last but not least, it needs to be
1168 remembered that water maps derived from optical and topographic data do
1169 not capture the same water areas as observed by Sentinel-1, which would
1170 lead to systematic errors in the Sentinel-1 flood maps.

1171 For these reasons, a dedicated effort was needed to produce 20 m ref-
1172 erence water maps directly from the Sentinel-1 datacube, meaning that the
1173 GFM service has delivered a completely new global high-resolution surface
1174 water data set almost as a by-product. As our global evaluation has shown
1175 (Section 3.4), the quality of the GFM reference water maps appears to be
1176 quite good, with overall accuracies of 95.6% for the permanent water ext-
1177 ent and 74.4% for the seasonal water bodies respectively. Nonetheless, it
1178 needs to be remembered that these water extent maps only show water sur-
1179 faces as sensed by Sentinel-1. More complete water maps could be derived
1180 by adopting multi-sensor approaches that combine the Sentinel-1 data with

1181 multi-spectral optical data from Landsat or Sentinel-2 (Martinis et al., 2022)
1182 or novel bi-static measurements such as provided by Global Navigation Satel-
1183 lite Systems Reflectometry (GNSS-R) missions (Carreno-Luengo et al., 2024)
1184 or swath-based altimetry missions (Morrow et al., 2018).

1185 An open question for flood mapping is the optimal length of the time
1186 series used to compute the reference water maps. Following Martinis et al.
1187 (2022), GFM uses time series of a few years from the recent past. Whereas the
1188 first versions of the reference water maps was based upon two years (2019-
1189 2020), the most recent on five years (2017-2021). While the longer time
1190 series helped to reduce misclassification and mitigate the impact of extreme
1191 events, longer aggregation periods may blur dynamic hydrological features,
1192 such as braided rivers and water reservoirs. Hence, some water surfaces that
1193 should be part of the reference water maps are wrongly shown as flooded
1194 (e.g. water reservoirs that are being filled up). An interesting special case
1195 is flooded fields used for growing rice and other semiaquatic crops. These
1196 fields are sometimes included in the reference water maps and sometimes in
1197 the flood maps. As this is confusing for the GFM users, a dedicated effort
1198 for mapping these fields based upon their pronounced seasonal backscatter
1199 behaviour, as for example done by Nguyen and Wagner (2017) over European
1200 rice fields, might be useful.

1201 *4.5. Adequacy of accuracy metrics*

1202 The results of the validation activities, as discussed in Section 3.4, have
1203 been quite mixed so far. While the results are generally satisfying, the CSI
1204 values computed for individual flood events and the global evaluation of the
1205 first version of the flood data archive (GFM v2.1.0) fall short of the GFM
1206 service's accuracy target. Insights gained from the different validation activ-
1207 ities have already been very instructive, driving step-by-step improvements
1208 in the algorithms and workflows with each new GFM version. For example,
1209 over- and underdetection errors as discussed above have already been reduced,
1210 leading to subsequent improvements in CSI values. Nonetheless, we note that
1211 in some cases the CSI and other accuracy metrics remain relatively low, even
1212 when the flood maps appear visually satisfactory (Roth et al., 2023, 2025).
1213 This raises questions regarding the adequacy of the accuracy metrics. One
1214 key issue is the lack of independent data to serve as objective ground truth
1215 for assessing how well the algorithm extracts flooded areas from Sentinel-1
1216 images. As a result, expert-interpreted Sentinel-1 flood data are used to cre-
1217 ate flood reference datasets. However, this introduces uncertainties, which

1218 likely lower the CSI and other accuracy metrics to an extent that remains
1219 unclear. The second issue is that, so far, the quality of flood maps has been
1220 assessed with methods as used for assessing static land cover. While critical
1221 aspects such as sampling design, response design, and analysis design are
1222 well understood for the latter (Stehman and Czaplewski, 1998; Congalton
1223 and Green, 2019), the high spatiotemporal variability of the sensitivity of
1224 the sensor to the target variable and the highly dynamic nature of floods
1225 make the evaluation of flood data much more challenging. As a result, flood
1226 mapping studies had to cope with inadequacies of metrics derived from the
1227 error matrix. For example, Landuyt et al. (2019) showed that the CSI has
1228 a bias towards large-scale floods and assigns a higher accuracy in case of
1229 over-detection in comparison to under-detection. When using the whole map
1230 for the metric computation, the agreement between the reference and classi-
1231 fication will generally be much larger compared to their difference. Further,
1232 the expected autocorrelation of neighbouring pixels in satellite observations
1233 leads to many redundant pixels being validated. Consequently, Landwehr
1234 et al. (2024) suggested the definition of an appropriate sampling design for
1235 computing the metrics and choosing an adequate metric for the correspond-
1236 ing design.

1237 In line with our methodological approach, which views flood mapping
1238 as a geophysical variable retrieval problem rather than a classification task
1239 (Section 2.1), we believe that also the validation of flood extent data should
1240 be approached from a broader geophysical perspective. First, validation ac-
1241 tivities should clearly define their scope. Is the aim to evaluate the combined
1242 effect of sensor and retrieval algorithm on the quality of the flood extent
1243 data, or just one of these aspects? In all cases, data producers should pro-
1244 vide estimates of the retrieval uncertainty and clearly identify exclusion areas
1245 where the sensor is insensitive to the target variable. Additionally, validation
1246 should not be limited to flood images but should also include non-flood cases
1247 (Tupas et al., 2024). It is likely that most existing algorithms are optimised
1248 for flood detection, which may limit their applicability to other regions or
1249 time periods. Moreover, methods must be developed to assess the impact
1250 of imperfect reference data on accuracy metrics. All these topics require a
1251 community effort to develop best practice guidelines, which, as already noted
1252 by Landwehr et al. (2024), are still missing. These efforts could be organised
1253 as part of the Land Product Validation subgroup of the Committee on Earth
1254 Observation Satellites (<https://lpvs.gsfc.nasa.gov/>).

1255 *4.6. Temporal coverage*

1256 Despite the fact that the Sentinel-1 mission provides better global cov-
1257 erage than any other single SAR satellite or SAR satellite constellation, our
1258 analysis presented in Section 3.3 illustrates that smaller flood events may
1259 be missed, particularly in less well-covered areas of the world. Increasing
1260 the temporal resolution of SAR acquisitions would significantly improve the
1261 ability to capture the high dynamics of floods, ensuring that flood peaks
1262 and progressions are adequately monitored. Through improvements in swath
1263 width and duty cycle, the situation will become better for the Sentinel-1 Next
1264 Generation (Torres et al., 2024). Nonetheless, substantial improvements in
1265 the GFM coverage can only be achieved by integrating further satellites into
1266 the service. The most logical candidates are other SAR missions that match
1267 the global and systematic monitoring capabilities of Sentinel-1. In this re-
1268 gard, two L-band SAR missions stand out, namely the NASA-ISRO Syn-
1269 thetic Aperture Radar (NISAR) satellite (Rosen and Kumar, 2021), which
1270 is ready for launch in early 2025, and the Radar Observing System for Eu-
1271 rope at L-band (ROSE-L) two-satellites constellation mission (Davidson and
1272 Furnell, 2021), planned for launch in the 2028+ timeframe. ROSE-L be-
1273 longs to the Copernicus programme, and its two satellites will be operated
1274 in synergy with the two Sentinel-1 satellites, with the orbit phasing yet to be
1275 determined. One option is to fly the ROSE-L satellites in convoy with the
1276 Sentinel-1 satellites, acquiring matching dual-frequency SAR imagery just
1277 minutes apart. The alternative is to phase the orbits of the four satellites to
1278 maximise daily global coverage. As we already highlighted in Wagner et al.
1279 (2024), the second option is clearly preferred by the GFM service. While
1280 dual-frequency retrievals can be expected to improve the accuracy of the
1281 flood maps to some extent (Refice et al., 2020), the more critical issue is
1282 whether the satellites can effectively capture flood dynamics, especially near
1283 the flood peak. Irrespective of the choice for the orbit phasing, research will
1284 be needed to optimally exploit the availability of interleaved C- and L-band
1285 backscatter time series.

1286 **5. Conclusions**

1287 The GFM service constitutes a significant advancement in the field of
1288 satellite-based flood monitoring. Launched in 2021 as part of the CEMS,
1289 the GFM service has demonstrated its capability to deliver flood maps with
1290 high accuracy and reliability in near real-time. When the Sentinel-1 ground

1291 segment operates normally, the service achieves a rapid turnaround of under
1292 five hours, which is essential for timely disaster response. The flood maps
1293 are produced using an innovative ensemble approach that integrates three
1294 complementary flood mapping algorithms. These algorithms combine single-
1295 image, dual-image, and time-series techniques to improve the robustness and
1296 accuracy of the automatic flood detection. In addition to the binary flood
1297 map, a novel flood likelihood layer is generated, which often offers a more
1298 comprehensive view of the flood situation. For example, it can depict river
1299 courses more effectively than the binary flood maps. Users with their on-
1300 site knowledge can create a binary flood map that is better suited to local
1301 conditions by fine-tuning a threshold, above which a pixel is classified as
1302 flooded and below which it is classified as non-flooded.

1303 The scientific algorithms were implemented within a cloud platform en-
1304 vironment, leveraging a datacube-centric processing architecture. This ap-
1305 proach is crucial for framing the flood mapping problem as a geophysical
1306 variable retrieval task, rather than a traditional image classification prob-
1307 lem. A global 20 m Sentinel-1 datacube allows to compare each incoming
1308 backscatter image with the entire historical backscatter dataset, facilitating
1309 time-series analysis on a per-pixel basis. This setup has enabled the gen-
1310 eration of monthly reference water maps, which differentiate flooded areas
1311 from permanent and seasonal water bodies, as well as an exclusion mask that
1312 informs users where Sentinel-1 cannot effectively map flooded areas. Advi-
1313 sory flags raise attention in case of ambiguous radar signals stemming from
1314 meteorologic or geomorphologic circumstances, and flood impact indicators
1315 give quick insight into affected population and land cover. Additionally, the
1316 datacube has enabled the creation of a global flood data archive spanning
1317 the entire Sentinel-1 mission from 2015 onwards. The GFM flood archive is
1318 continuously updated with NRT data, while regular reprocessing efforts are
1319 conducted to ensure compatibility between the NRT and archive data.

1320 Despite its successes, the GFM service faces several scientific and techni-
1321 cal challenges. One of the primary issues is the reduction of false positives,
1322 especially in agricultural and arid regions, as well as in areas with frozen
1323 or snow-covered land surfaces. These false positives arise from the complex
1324 scattering mechanisms as depicted by SAR imagery, which are influenced
1325 by a range of environmental factors, including soil moisture and vegetation
1326 dynamics. Another significant challenge is the underdetection of floods in cer-
1327 tain conditions. The reliance on VV polarisation alone, without considering
1328 VH polarisation, can lead to underestimation in areas with dense vegetation

1329 or rough water surfaces. Additionally, urban areas pose difficulties for flood
1330 detection due to the complex interaction of microwaves with building struc-
1331 tures. Preliminary validation results as reported in this paper showed that
1332 algorithmic improvements are still needed, several of which are in the pro-
1333 cess of being implemented and tested. Moreover, work is needed to advance
1334 validation practices, approaching the problem from a broader geophysical
1335 perspective and accounting for uncertainties in the flood reference data. For
1336 the users, another pressing issue is that particularly smaller flood events go
1337 undetected due to insufficient data coverage. The analysis of 104 global flood
1338 events from 2022 to 2024 revealed that the GFM service, relying on only one
1339 Sentinel-1 satellite during this period, detected 70.2% of these events. How-
1340 ever, the detection performance varied significantly across continents, with
1341 Europe demonstrating the highest success rate and Oceania the lowest. The
1342 reduced capability to detect smaller flood events, particularly in regions with
1343 low temporal revisit frequencies of Sentinel-1 satellites, highlights the need
1344 for improved data coverage.

1345 To enhance the GFM service, several future directions are proposed.
1346 First, the integration of VH polarisation data could improve flood detec-
1347 tion in vegetated and urban areas. Additionally, the development of more
1348 sophisticated algorithms that account for the complex scattering mechanisms
1349 in SAR imagery is essential. For instance, the consideration of double bounce
1350 signals and interferometric coherence may improve food mapping in urban
1351 areas and dense vegetation (Mason et al., 2014; Chini et al., 2019). Flood
1352 maps may be refined by improved use of ancillary data such as topographic
1353 indices and land cover (Tupas et al., 2023a). Machine learning is expected to
1354 be useful for a better modelling of over-detection cases (Misra et al., 2024).
1355 The GFM service should also continue to refine and update its exclusion
1356 mask and reference water maps, making sure that these data layers reflect
1357 changing land cover and water body dynamics. After the premature loss of
1358 Sentinel-1B, the expansion of the Sentinel-1 constellation with Sentinel-1C
1359 and the upcoming Sentinel-1D satellite is essential to maintain the perfor-
1360 mance of the service. Additionally, adopting a multi-sensor approach, which
1361 includes data from other satellite missions such as ROSE-L, would signifi-
1362 cantly improve the ability to capture flood dynamics and reduce over- and
1363 under-detection. The aim is to gather enough satellite imagery to monitor
1364 the progression of floods from onset to peak and retreat with improved the-
1365 matic accuracy. Although not covered in this review, the integration of the
1366 GFM flood maps with topographic data and hydraulic models to provide

1367 more complete flood extent maps and flood depth estimates holds significant
1368 potential.

1369 The Sentinel-1-based Global Flood Monitoring service has made signifi-
1370 cant strides in operational satellite-based flood monitoring, providing timely
1371 and accurate flood maps to support disaster response efforts. While chal-
1372 lenges remain, ongoing research and development efforts are poised to en-
1373 hance the service's capabilities, ensuring it meets the evolving needs of users
1374 worldwide. By leveraging advancements in SAR technology and integrating
1375 data from multiple satellite missions, the GFM service is well set to continue
1376 to play a leading role in global flood risk management and mitigation.

1377 **CRedit authorship contribution statement**

1378 Conceptualization: Wagner, Matgen, Martinis, McCormick, Salamon;
1379 Writing – original draft: Wagner; Writing – review and editing: All au-
1380 thors; Formal analysis: All authors; Data curation: Stachl, Reimer, Bauer-
1381 Marschallinger, Roth, Festa, Hassaan, Chini, Li, Wieland, Kraft, Seewald,
1382 Riffler, Tupas, Zhao; Software: Stachl, Reimer, Bauer-Marschallinger, Roth,
1383 Festa, Hassaan, Chini, Li, Wieland, Kraft, Seewald, Riffler, Tupas, Zhao;
1384 Visualization: Bauer-Marschallinger, Festa, Wagner, Roth, Hassaan, Stachl,
1385 Reimer, Wieland; Validation: Seewald, Riffler; Funding acquisition: Briese,
1386 Kidd, Wagner, Bauer-Marschallinger, Matgen, Chini, Martinis, Molini; Project
1387 administration: Kidd, Briese.

1388 **Declaration of competing interest**

1389 The authors declare that they have no known competing financial in-
1390 terests or personal relationships that could have appeared to influence this
1391 scientific review.

1392 **Data availability**

1393 The Sentinel-1 flood data generated by the CEMS GFM service are free
1394 and open. They can be accessed as described in Section 2.4.4.

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1400 **Declaration of generative AI in scientific writing**

1401 During the preparation of this work the first author (Wolfgang Wag-
1402 ner) used ChatGTP and Writefull in order to improve the readability and
1403 language of the manuscript. After using these tools, he and all co-authors
1404 reviewed and edited the content as needed and take full responsibility for the
1405 content of the published article.

1406 **Appendix: List of flood events**

1407 The 104 flood events selected for this study were derived from the Global
1408 Disaster Alert and Coordination System (GDACS). GDACS offers real-time
1409 flood alerts and comprehensive data to aid disaster response (De Grove et al.,
1410 2007). The alerts issued by GDACS are based on information gathered from
1411 authoritative institutions, media outlets, and scientific institutions, rather
1412 than automated systems. These alerts rely on manual evaluations of the flood
1413 impacts, which are performed by the Dartmouth Flood Observatory. The
1414 assessments include various metrics such as the area affected, the duration
1415 of the flood, severity, fatalities, and the number of displaced persons. The
1416 magnitude of each event is computed according to:

$$\text{Magnitude} = \ln(\text{duration}) \times \text{severity class} \times \frac{\text{affected region}}{100}$$

1417 where the affected region is measured in km², estimated from the polygon
1418 that encompasses all the place names reported in the media. For single-day
1419 events, the duration is set to 1.1 for calculation purposes. The GDACS alert
1420 score is translated into an alert level or colour as follows:

- 1421 • *Large-scale floods*: GDACS score of 2.5, corresponding to a Red alert
1422 for more than 1,000 dead or 800,000 displaced.
- 1423 • *Medium-scale floods*: GDACS score of 1.5, corresponding to an alert if
1424 there are more than 100 dead or 80,000 displaced.
- 1425 • *Small-scale floods*: GDACS score of 0.5, corresponding to a Green alert
1426 for all other floods.

1427 Our dataset (Table 7) contains all large- and medium-scale flood events
1428 that occurred between 2022 and 2024, ensuring comprehensive coverage of
1429 significant global floods during this period. In addition, small-scale flood
1430 events were included to obtain up to 20 flood events per continental region
1431 and test the ability of the GFM service to detect less severe events.

1432

< Table 7 >

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Tables and Figures

Algorithm	Single-image	Dual-image	Time-series
Developer	DLR	LIST	TU Wien
Target variables	Total water area	Total water and recently flooded area	Flood area compared to seasonal mean
Reference image	None	Last image from same orbit	Image simulated with harmonic model
Method	Hierarchical tile-based thresholding	Hierarchical split-based thresholding	Bayesian inference
Thresholds	Automatic tile-based thresholds for backscatter	Automatic tile-based thresholds for backscatter and backscatter change	Fixed threshold of Bayesian posteriori probability
Likelihood	Fuzzy logic	Bayesian inference	Bayesian inference
Post-processing	Region-growing	Region-growing	Noise filter
Main reference	Martinis et al. (2015)	Chini et al. (2017)	Bauer-Marschallinger et al. (2022)

Table 1: Main characteristics of the three flood mapping algorithms used within the GFM service.

Access	Description	Link
Web viewers	GFM viewers integrated into the web viewers of the Global Flood Awareness System (GloFAS) and the European Flood Awareness System (EFAS)	https://global-flood.emergency.copernicus.eu/ https://european-flood.emergency.copernicus.eu/
REST API	RESTful APIs written in Python with the Flask framework for web applications	https://api.gfm.eodc.eu/v2/
Web Map Service	GeoServer implementation to support web-based GIS analysis	https://geoserver.gfm.eodc.eu/geoserver/gfm/wms
Web portal	Dedicated webportal tailored for operational GFM applications	https://portal.gfm.eodc.eu/

Table 2: Access mechanisms for the GFM flood products.

Name	Description	Sections	Data Formats
Observed Flood extent	Flooded areas observed by Sentinel-1, mapped by applying a majority voting on three scientific algorithms	2.2, 2.2.4	Raster (COG) and vector (GeoJSON)
Total water extent	Total water extent by blending observed flood extent and reference water extent	2.2.4	Raster (COG) and vector (GeoJSON)
Reference water extent	Monthly maps of permanent and seasonal water extent derived from median Sentinel-1 backscatter images using the single- and dual-image algorithms	2.2, 2.3.1	Raster (COG) and vector (GeoJSON)
Exclusion mask	Unclassified areas due to topography and lack of sensitivity of Sentinel-1 (forests, cities, smooth surfaces)	2.3.2	Raster (COG)
Flood likelihood	Likelihood of a pixel being flooded derived by averaging the likelihoods from the three scientific algorithms	2.2.4	Raster (COG)
Advisory flags	Flags indicating potential misclassifications due to environmental conditions (dry soils, frost, snow, wind)	2.3.3	Raster (COG)
S-1 footprint & Metadata	Sentinel-1 acquisition parameters inherited from IW image	2.4.2	KML
S-1 schedule	Next scheduled Sentinel-1 acquisition	2.4.2	KML
Affected population	Number of people in affected areas, mapped by overlaying the flood map with population data	2.4.2	Raster (COG)
Affected land cover	Flood land cover classes, mapped by overlaying flood map with land cover data	2.4.2	Raster (COG)

Table 3: The ten data layers of the CEMS GFM product. COG stands for cloud optimised GeoTIFF, GeoJSON is a format for encoding a different geographic data structures, and KML is a file format used to display geographic data in Earth browsers.

Continent	Events	Detected	Missed	No Data
Europe	20	19	1	0
Asia	20	14	3	3
South America	20	14	4	2
Africa	20	13	7	0
North America	15	9	3	3
Oceania	9	4	3	2
Total	104	73	21	10

Table 4: Summary of flood events detection performance by continent.

Class	OA [%]	CSI [%]
Permanent water	95.9±0.2	64.1±0.7
Seasonal water	74.4±0.4	55.2±0.8
Flood	72.0±0.4	43.7±0.8

Table 5: Global evaluation results for permanent water, seasonal water, and flood pixels, showing Overall Accuracy (OA) and Critical Success Index (CSI) together with their 95% confidence intervals.

Biome	Environmental zone	No.	OA [%]	CSI [%]
Boreal/Alpine	E. Cold and wet	543	78.1±3.6	41.9±4.9
	F. Extremely cold and mesic	4521	69.7±1.4	57.5±1.7
	G. Cold and mesic	4542	80.9±1.2	64.2±1.6
Cool temperate	H. Cool temperate and dry	3931	77.2±1.4	58.3±1.8
	I. Cool temperate and xeric	3130	78.7±1.5	55.2±2.0
	J. Cool temperate and moist	1185	94.7±1.3	68.4±3.1
Warm temperate	K. Warm temperate and mesic	3273	92.9±0.9	63.8±1.9
	L. Warm temperate and xeric	3439	82.3±1.3	47.8±2.0
Sub-tropical	M. Hot and mesic	2286	89.4±1.3	63.7±2.3
Drylands	N. Hot and dry	4149	73.1±1.4	53.1±1.8
	O. Hot and arid	2319	64.2±2.1	36.2±2.3
	P. Extremely hot and arid	1412	67.2±2.6	37.4±3.0
	Q. Extremely hot and xeric	4875	79.2±1.2	59.4±1.6
Tropical	R. Extremely hot and moist	8458	85.8±0.8	74.2±1.1

Table 6: Evaluation results for different bio-geographic regions as defined by Metzger et al. (2013). The third column shows the number of sample points per environmental zone. Note that results from the arctic biome are not included in this table due to the small number of sample points (<100).

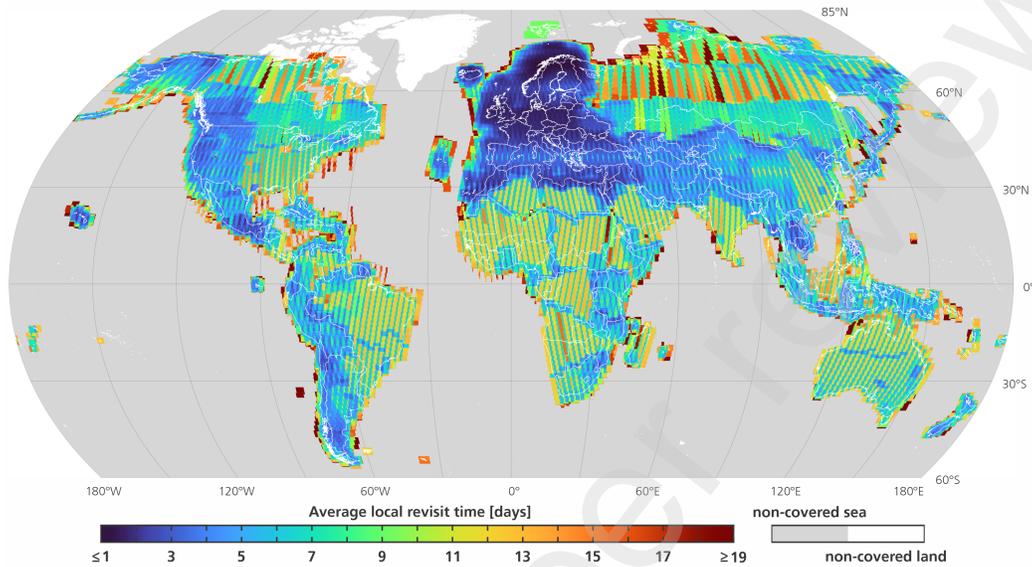


Figure 1: Average revisit time of the Sentinel-1 two-satellite constellation over non-polar land. The image was created by collecting all Interferometric Wide (IW) swath data acquired by Sentinel-1A and Sentinel-1B in the years from 2016 to 2021.

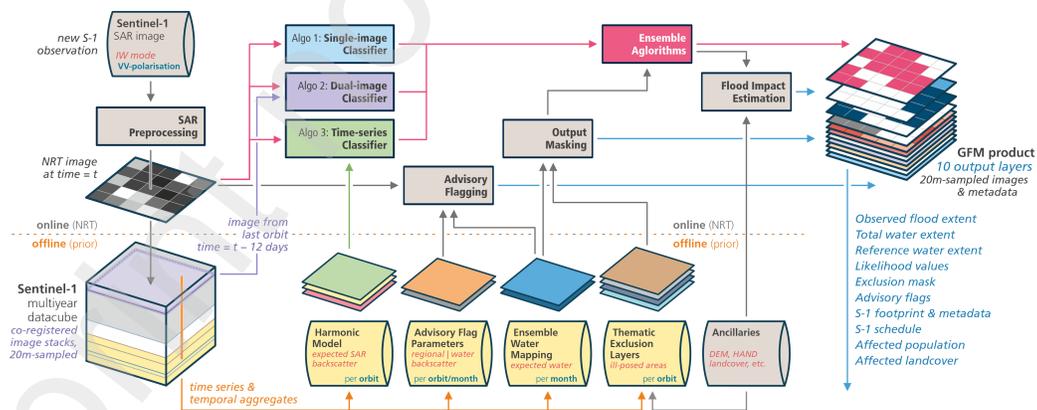


Figure 2: Overview of GFM's main algorithms and workflows, with NRT processes in the top, and offline model layer generation in the bottom.

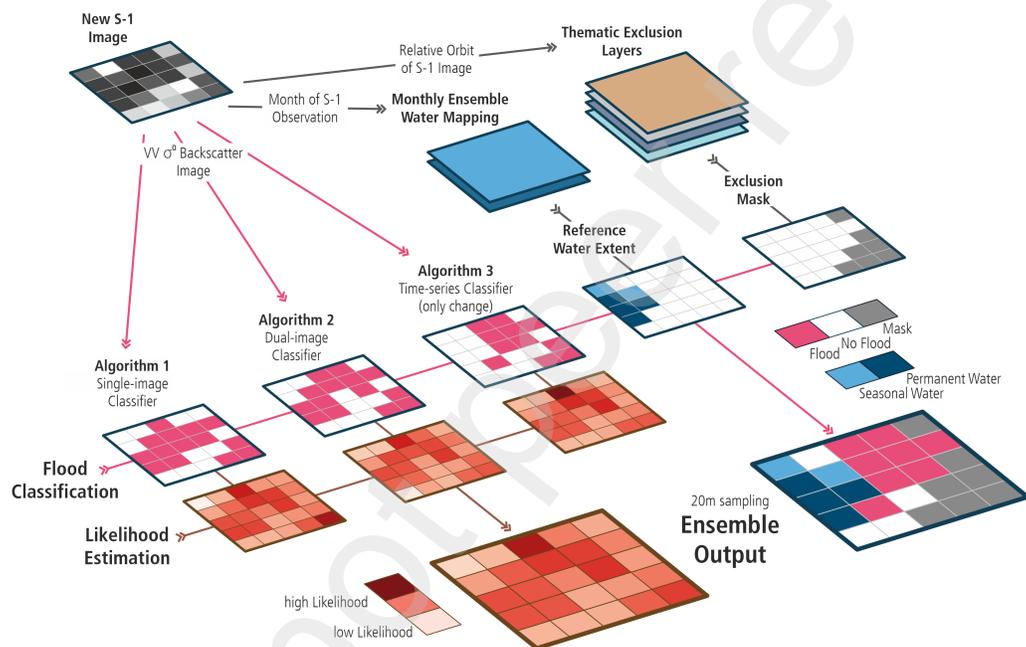


Figure 3: Illustration of the GFM ensemble approach for merging the flood maps and likelihood estimates produced by three independent flood mapping algorithms. Prior-computed monthly reference water maps and an exclusion mask are used for masking the ensemble flood map.

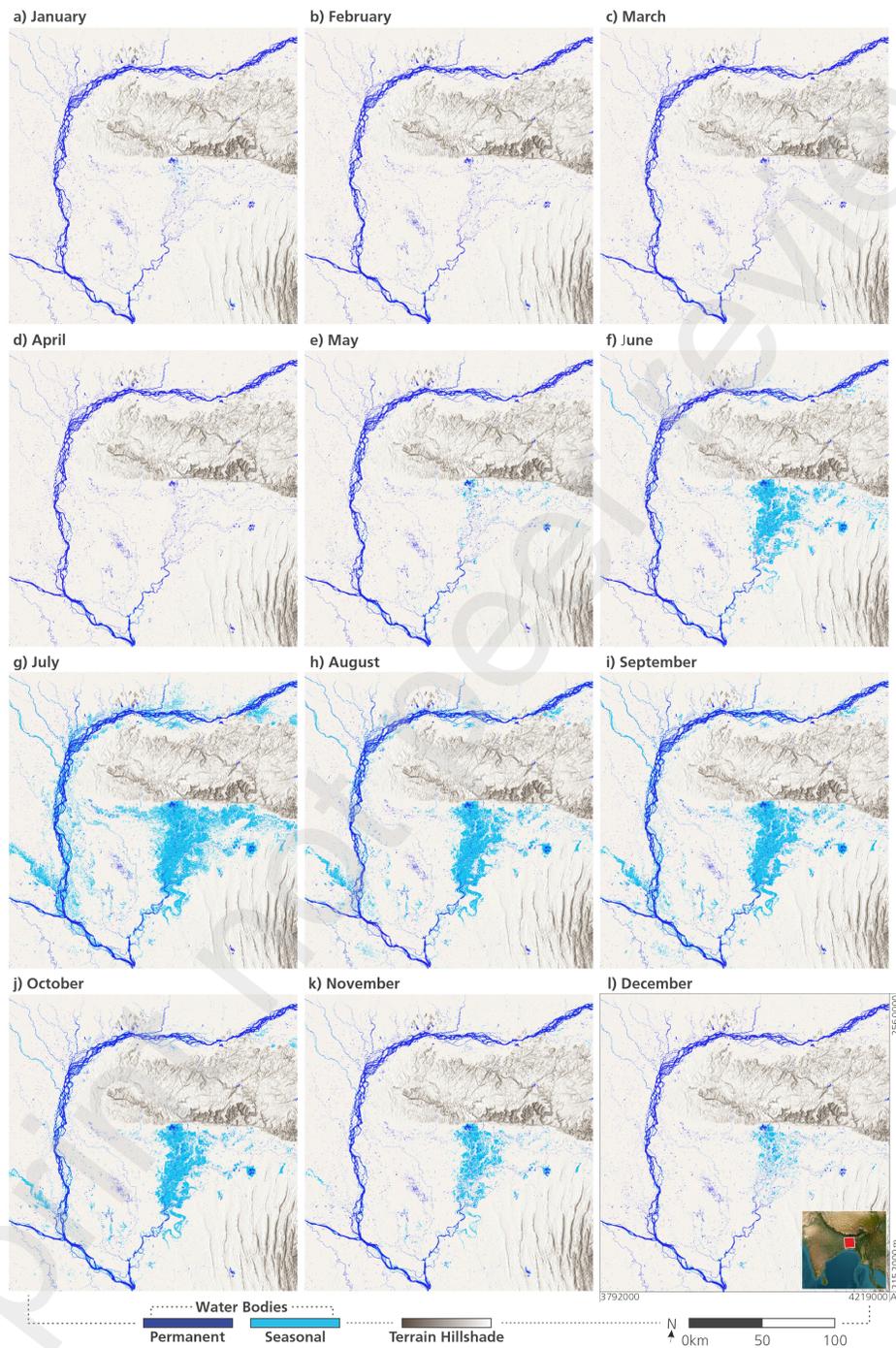


Figure 4: GFM's monthly reference water maps for Bangladesh, with permanent (dark blue) and seasonal water bodies (light blue).

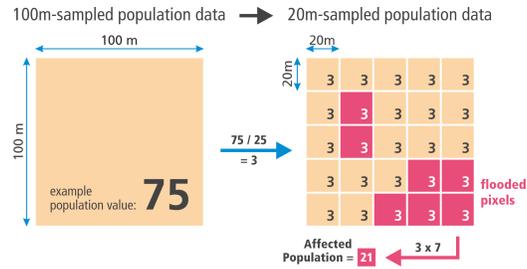


Figure 5: Illustration of the approach to estimate the number of affected people by superimposing the 100 m Global Human Settlement Layer with the 20 m GFM flood map.

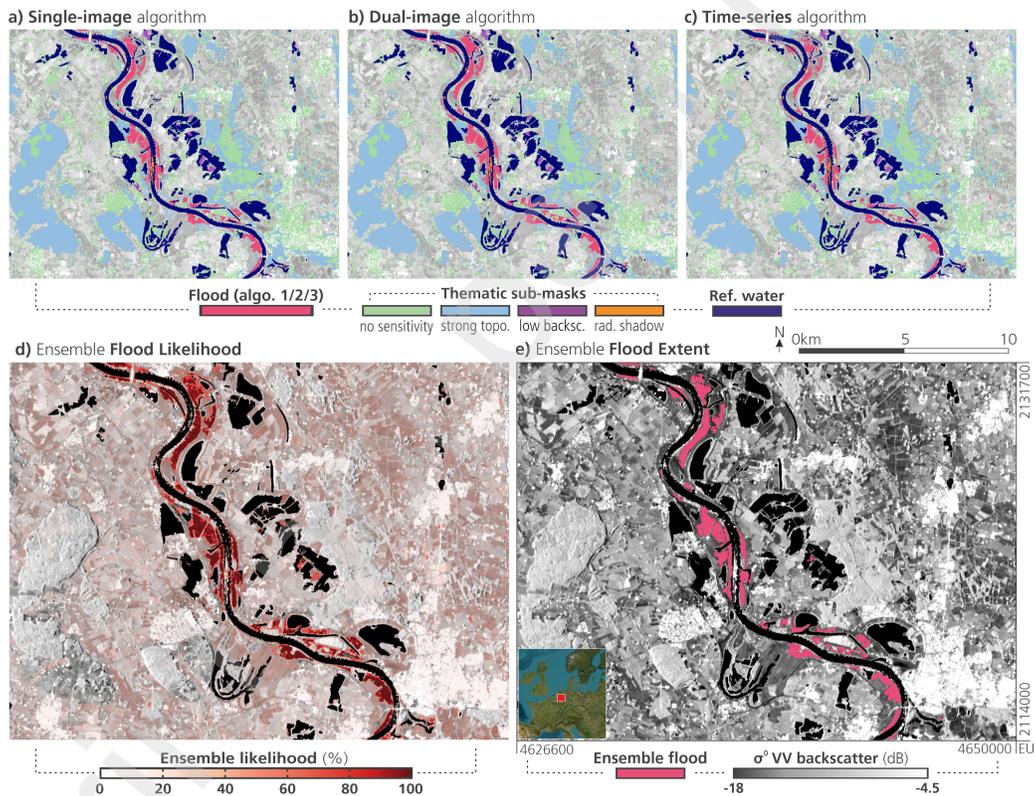


Figure 6: a)-c) show the thematic exclusion layers, the monthly reference water extent, and the individual floods maps from the three contributing scientific algorithms. The GFM ensemble output is shown with the flood likelihood in d), and the ensemble flood in e). The scene shows the flood situation on July 17, 2021, along the river Rhine in Germany, near the city of Wesel. The background shows the temporally aggregated VV backscatter from Sentinel-1 Global Backscatter Model from Bauer-Marschallinger et al. (2021).

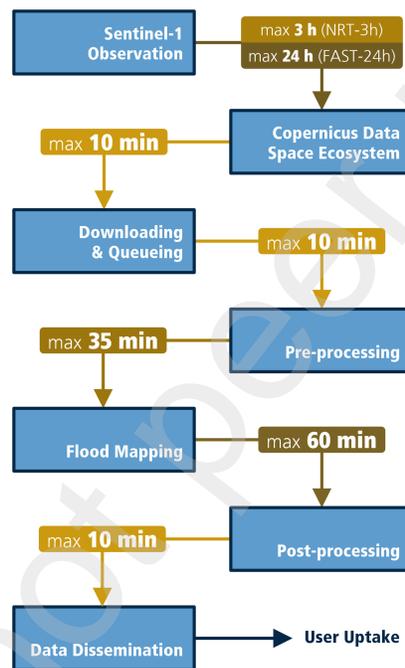


Figure 7: Timeliness of the GFM service, with maximum durations under regular conditions between acquisition from Copernicus, GFM main processing modules, and product dissemination. NRT-3h and FAST-24h refer to Copernicus' Sentinel-1 timeliness categories.

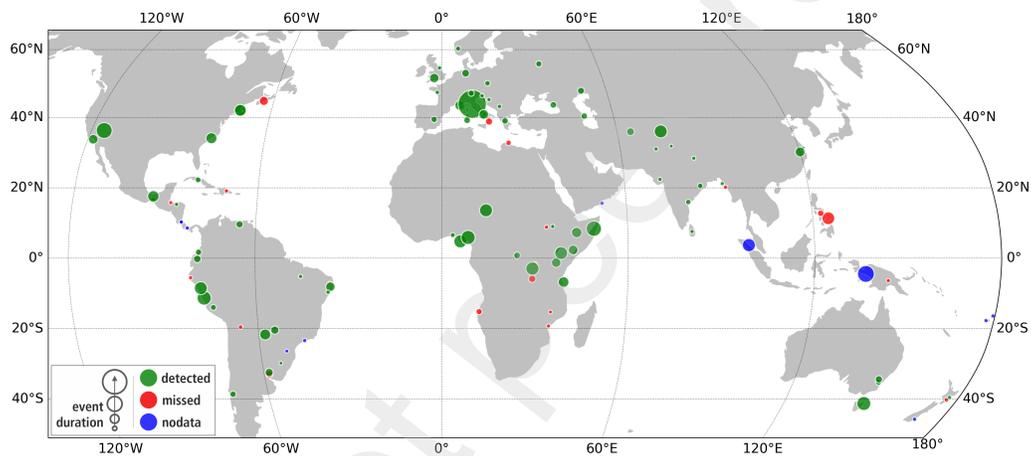


Figure 8: Overview on the coverage analysis of 104 flood events from 2022-2024 listed in Tab. 7. See results also in Tab. 4. Flood events are detected (green circles) or missed (red circles) by GFM with Sentinel-1A. The blue circles show cases where no Sentinel-1 image was acquired over the entire flood duration as reported in the GDACS database. The size of the circles illustrates event duration.

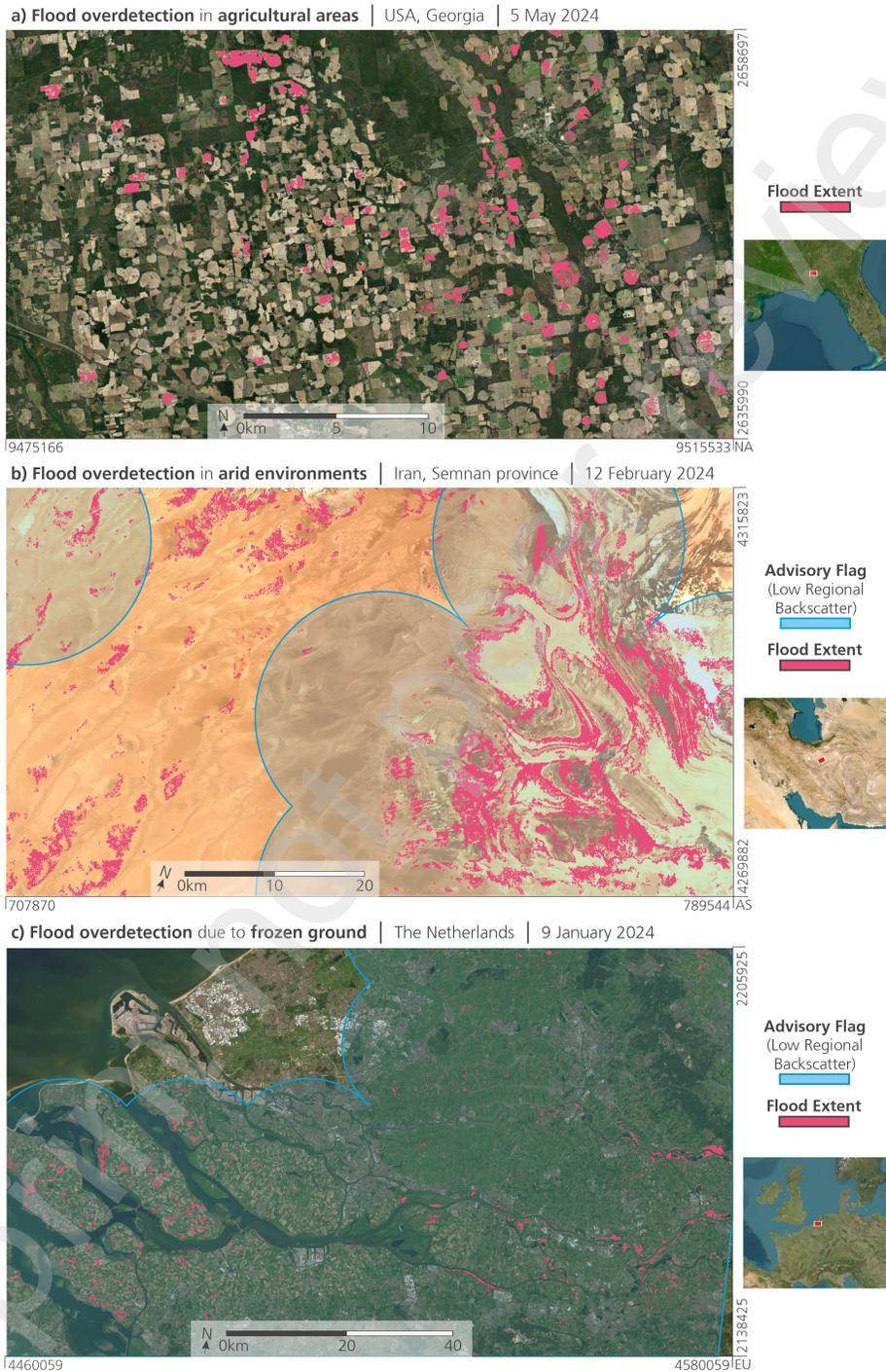


Figure 9: Examples of overdetection in non-flood situations: a) Agricultural areas in the USA, and b) dry soil in Iran. c) Shows in the Netherlands an actual flood event, but an exceptional one under frozen soils conditions.⁷² The GFM low regional backscatter advisory flag is displayed in transparent blue, indicating backscatter decrease at the larger scale.

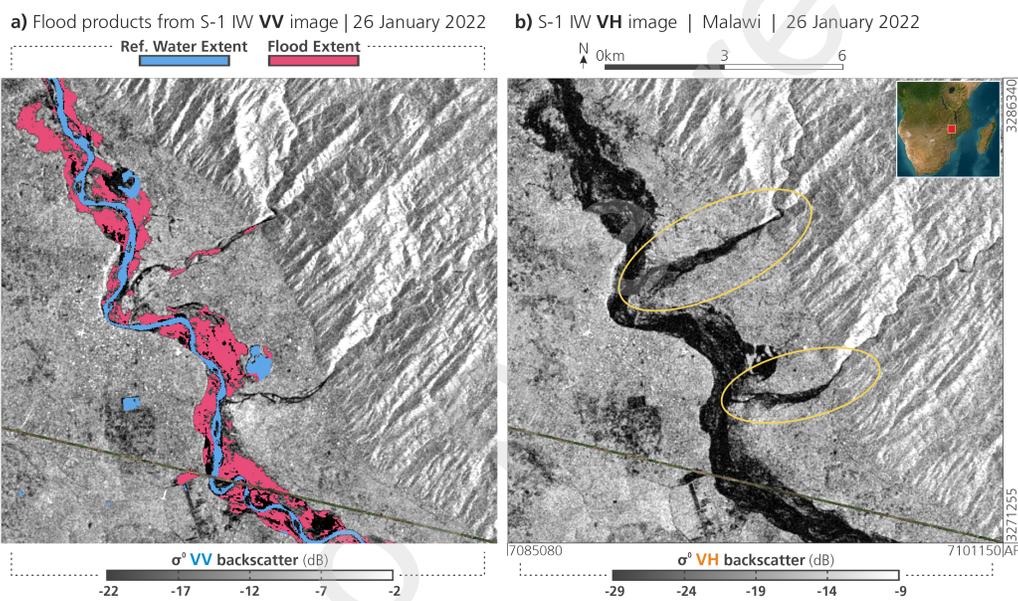


Figure 10: 2022 flood event in Malawi, an example for underdetection of flooded vegetation due to the limitation to a single polarisation (modified from Roth et al., submitted). a) shows the GFM products based on Sentinel-1 IW data in VV-polarisation; b) shows the VH band of the same dataset, with flooded areas underdetected in VV highlighted by yellow ellipses.

Table 7: Selected flood events from the GDACS flood events record (2022-2024).

ID	Country	From Date	To Date	GDACS Score	Deaths	Displaced
AF01	Libya	08-09-2023	14-09-2023	2.5	3500	33000
AF02	Nigeria	10-09-2022	26-10-2022	2.5	605	1306000
AF03	Chad	01-09-2024	17-10-2024	1.5	576	-
AF04	South Sudan	03-08-2024	05-08-2024	1.5	0	571989
AF05	Kenya	12-04-2024	06-05-2024	1.5	219	206000
AF06	Burundi	17-03-2024	03-05-2024	1.5	5	209486
AF07	Ethiopia	29-04-2024	01-05-2024	1.5	18	106193
AF08	Tanzania	28-03-2024	28-04-2024	1.5	169	1660
AF09	Ethiopia	07-11-2023	06-12-2023	1.5	53	347600
AF10	Kenya	23-10-2023	06-12-2023	1.5	136	462160
AF11	Somalia	04-10-2023	06-12-2023	1.5	87	458126
AF12	Democratic Republic of Congo	01-05-2023	10-05-2023	1.5	478	3300
AF13	Rwanda	01-05-2023	03-05-2023	1.5	109	-
AF14	Democratic Republic of Congo	01-04-2023	15-04-2023	1.5	20	100500
AF15	Somalia	20-03-2023	14-04-2023	1.5	30	140000
AF16	Malawi	13-03-2023	16-03-2023	1.5	225	88312
AF17	Mozambique	22-03-2024	24-03-2024	0.5	4	7658
AF18	Nigeria	14-10-2024	19-10-2024	0.5	25	5328
AF19	Nigeria	23-06-2024	23-09-2024	0.5	5	10284
AF20	Angola	25-11-2022	05-12-2022	0.5	15	405
AS01	India	20-10-2024	26-10-2024	2.5	9	803,888
AS02	Bangladesh, India, Myanmar	13-05-2023	15-05-2023	2.5	41	850,000
AS03	China, Taiwan	14-09-2022	16-09-2022	2.5	0	1,233,000
AS04	Pakistan	14-06-2022	31-08-2022	2.5	1,061	215,997
AS05	Nepal	26-09-2024	28-09-2024	1.5	148	-
AS06	India	30-08-2024	05-09-2024	0.5	45	45,369
AS07	Indonesia	03-02-2024	12-06-2024	1.5	79	84,943
AS08	Afghanistan	09-05-2024	25-05-2024	1.5	387	-
AS09	Kazakhstan	28-03-2024	10-04-2024	1.5	2	104,694
AS10	Bangladesh	24-10-2023	26-10-2023	1.5	3	273,000
AS11	Pakistan	16-08-2023	18-08-2023	1.5	0	100,000
AS12	China	27-06-2023	23-07-2023	1.5	15	284,100
AS13	India	07-07-2023	10-07-2023	1.5	169	47,790
AS14	India, Pakistan	14-06-2023	16-06-2023	1.5	7	175,925
AS15	Philippines	10-12-2022	23-01-2023	1.5	63	330,071
AS16	Oman, Yemen	23-10-2023	25-10-2023	0.5	1	9,000
AS17	Indonesia	18-09-2024	04-11-2024	0.5	18	1,100
AS18	Azerbaijan	12-10-2024	23-10-2024	0.5	2	67
AS19	Philippines	12-10-2024	23-10-2024	0.5	3	12,793
AS20	Sri Lanka	08-10-2024	10-10-2024	0.5	3	9,591
EU01	Spain	27-10-2024	04-11-2024	2.5	221	447
EU02	Bosnia and Herzegovina	03-10-2024	05-10-2024	1.5	14	-
EU03	Austria, Czech Republic, Germany, Poland, Romania, Slovakia	12-09-2024	18-09-2024	1.5	13	7,042
EU04	France	3-12-2023	03-01-2024	1.5	1	743
EU05	Germany	18-12-2023	03-01-2024	1.5	0	-

ID	Country	From Date	To Date	GDACS Score	Deaths	Displaced
EU06	Norway	31-10-2024	05-11-2024	0.5	0	98
EU07	Greece	04-09-2023	15-09-2023	0.5	20	4,506
EU08	Italy	16-10-2024	28-10-2024	0.5	1	290
EU09	Italy	17-09-2024	25-09-2024	0.5	0	1,550
EU10	France	01-10-2024	26-10-2024	0.5	1	347
EU11	Italy	30-10-2023	04-11-2023	0.5	10	510
EU12	Italy	01-05-2023	26-05-2023	0.5	17	36,450
EU13	Slovenia	03-08-2023	05-08-2023	0.5	3	4,000
EU14	United Kingdom	28-12-2023	01-01-2024	0.5	3	1,120
EU15	United Kingdom	19-10-2023	12-11-2023	0.5	1	1,620
EU16	Russia	01-07-2023	10-07-2023	0.5	0	407
EU17	Austria	03-08-2023	13-08-2023	0.5	1	57
EU18	Russia	11-08-2023	21-08-2023	0.5	8	2,500
EU19	Kosovo, Serbia	18-01-2023	22-01-2023	0.5	2	584
EU20	Italy	26-11-2022	10-12-2022	0.5	7	1,304
NA01	Dominican Republic	02-11-2024	04-11-2024	0.5	0	1,390
NA02	Costa Rica	06-11-2024	08-11-2024	0.5	1	155
NA03	United States	09-01-2024	03-02-2024	0.5	1	405
NA04	United States	16-08-2024	18-09-2024	0.5	1	55
NA05	Panama	29-09-2024	01-10-2024	0.5	1	12
NA06	Mexico	16-10-2024	22-10-2024	0.5	7	247
NA07	United States	22-12-2022	28-01-2023	0.5	4	500
NA08	Canada	01-07-2023	23-07-2023	0.5	0	1,270
NA09	United States	16-06-2023	24-08-2023	0.5	5	14,525
NA10	Honduras	03-11-2023	05-11-2023	0.5	4	1,024
NA11	Honduras	07-12-2023	09-12-2023	0.5	2	30
NA12	Cuba, Jamaica	03-11-2024	10-11-2024	0.5	0	38,095
NA13	Costa Rica	06-11-2024	08-11-2024	0.5	1	155
NA14	Mexico	30-08-2024	04-10-2024	0.5	18	92
NA15	United States	22-12-2022	28-01-2023	0.5	4	500
OC01	New Zealand	03-10-2024	05-10-2024	0.5	0	100
OC02	Australia	29-12-2022	05-01-2023	0.5	0	700
OC03	Fiji	03-02-2023	05-02-2023	0.5	1	350
OC04	New Zealand	12-02-2023	14-02-2023	0.5	0	3,810
OC05	Australia	01-01-2024	23-02-2024	0.5	0	286
OC06	Fiji	14-03-2024	16-03-2024	0.5	0	230
OC07	Papua New Guinea	25-03-2024	27-03-2024	0.5	4	2,250
OC08	Australia	22-10-2022	05-11-2022	0.5	2	540
OC09	New Zealand	11-11-2022	15-11-2022	0.5	0	200
SA01	Brazil	23-04-2024	17-05-2024	1.5	144	540,548
SA02	Brazil	23-05-2022	26-05-2022	1.5	92	16,619
SA03	Chile	20-06-2024	28-06-2024	0.5	0	1,500
SA04	Uruguay	20-03-2024	22-03-2024	0.5	0	4,687
SA05	Brazil	05-11-2024	08-11-2024	0.5	1	1,950
SA06	Brazil	19-12-2022	06-01-2023	0.5	3	242
SA07	Colombia	09-01-2023	17-01-2023	0.5	1	558
SA08	Brazil	17-01-2023	19-02-2023	0.5	5	4,900
SA09	Brazil	18-02-2023	20-02-2023	0.5	40	2,496
SA10	Peru	22-02-2023	01-03-2023	0.5	1	740

ID	Country	From Date	To Date	GDACS Score	Deaths	Displaced
SA11	Peru	16-01-2023	18-04-2023	0.5	24	2,045
SA12	Ecuador	22-05-2023	06-06-2023	0.5	3	46
SA13	Brazil	07-07-2023	11-07-2023	0.5	15	3,850
SA14	Chile	19-08-2023	21-08-2023	0.5	1	1,200
SA15	Argentina	26-11-2023	14-12-2023	0.5	2	2,340
SA16	Venezuela	08-10-2022	22-10-2022	0.5	61	-
SA17	Bolivia	10-02-2024	14-02-2024	0.5	2	420
SA18	Brazil	03-03-2024	05-03-2024	0.5	0	1,663
SA19	Peru	26-12-2023	12-03-2024	0.5	21	727
SA20	Argentina	03-03-2024	17-03-2024	0.5	3	1,194